

### **BASIC FINANCIAL STATEMENTS**

FOR THE YEAR ENDED DECEMBER 31, 2017

### LESLIE PITTENGER, CITY AUDITOR

### BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

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## Julian & Grube, Inc.

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### Accountant's Compilation Report

To the Members of City Council Belpre, Ohio

Management is responsible for the accompanying basic financial statements of the City of Belpre, which comprise the statements listed in the table of contents as of December 31, 2017 and for the year then ended, and the related notes to the financial statements in accordance with accounting principles generally accepted in the United States of America. We have performed the compilation engagement in accordance with Statements on Standards for Accounting and Review Services promulgated by the Accounting and Review Services Committee of the AICPA. We did not audit or review the financial statements nor were we required to perform any procedures to verify the accuracy or completeness of the information provided by management. Accordingly, we do not express an opinion, a conclusion, nor provide any assurance on the financial statements.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, on pages 3 through 12 and the required supplementary information on pages 70 through 76 be presented to supplement the basic financial statements for purposes of additional analysis. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting and for placing the basic financial statements in an appropriate operational, economic, or historical context. This information is the responsibility of management. The supplementary information was subject to our compilation engagement. We have not audited or reviewed the information and, do not express an opinion, conclusion, nor provide any assurance on such information.

Julian & Druke, Inc.

Westerville, Ohio April 4, 2018

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

The discussion and analysis of the City of Belpre's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2017. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

### **Financial Highlights**

Key financial highlights for 2017 are as follows:

In total, assets and deferred outflows decreased \$1,135,995. Governmental activities decreased \$854,847 and the business-type activities experienced a decrease of \$281,148.

In total, liabilities and deferred inflows of resources decreased \$159,938. Total liabilities and deferred inflows of resources of governmental activities increased \$321,853. Total liabilities and deferred inflows of resources of business-type activities decreased \$481,791 from 2016.

In total, net position decreased \$1,001,288. Net position of governmental activities decreased \$1,176,700, while net position of business-type activities increased \$175,412 from 2016.

### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City of Belpre as a financial whole or as an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

### Reporting the City of Belpre as a Whole

Statement of Net Position and the Statement of Activities

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2017?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by private sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the City's net position and the changes in those assets. This change in assets is important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, nonfinancial information such as the condition of City capital assets will also need to be evaluated.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

In the Statement of Net Position and the Statement of Activities, the City is divided into two kinds of activities:

Governmental Activities - Most of the City's services are reported here including police, fire, administration, and all departments with the exception of our sewer and water activities. Effective April 1, 2011, the City began reporting sanitation services in the General Fund.

Business-Type Activities - Sewer and water services have charges based upon the amount of usage. The City charges fees to recoup the cost of the entire operations of our Sewer and Water Treatment Plants as well as all depreciation associated with the facilities.

### Reporting the City of Belpre's Most Significant Funds

#### Fund Financial Statements

The basic governmental fund financial statements begin on page 16. Fund financial statements provide detailed information about the City's major funds. Based upon restrictions on the use of monies, the City has established many funds which account for the multitude of services provided to our residents. However, these fund financial statements focus on the City's most significant funds. In the case of the City of Belpre, our major funds are the General, Street, Sewer, and Water Funds.

Governmental Funds - Most of the City's activities are reported in the governmental funds, which focus on how money flows into and out of those funds and the balances left at year end available for spending in the future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled as part of the financial statements.

**Proprietary Funds** - When the City charges customers for the services it provides, these services are generally reported in proprietary funds. Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

**Fiduciary Funds** - Fiduciary funds are used to account for resources held for the benefit of parties outside the City. They are not reflected on the government-wide financial statements because the resources from those funds are not available to support the City's programs. The accounting method used for fiduciary funds is much like that used for the proprietary funds.

### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 27-68 of this report.

### Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's net pension liability. The required supplementary information can be found on pages 70-76 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### The City of Belpre as a Whole

Recall that the Statement of Net Position looks at the City as a whole. Table 1 provides a summary of the City's net position for 2017 compared to 2016. The net position at December 31, 2016 of both the governmental and business-type activities have been restated as described in Note 3.B.

### (Table 1) Net Position

		Net I	OSITIOII			
	Governmental Activities 2017	(Restated) Governmental Activities 2016	Business Type Activities 2017	(Restated) Business Type Activities 2016	Total 2017	(Restated) Total 2016
Assets Current and Other Assets Capital Assets, Net	\$ 2,592,158 7,931,001	\$ 2,609,624 8,882,298	\$ 1,583,821 11,728,278	\$ 1,452,833 12,251,750	\$ 4,175,979 19,659,279	\$ 4,062,457 21,134,048
Total Assets	10,523,159	11,491,922	13,312,099	13,704,583	23,835,258	25,196,505
<b>Deferred outflows of resources</b> Pension <i>Total deferred</i>	903,250	789,334	345,503	234,167	1,248,753	1,023,501
outflows of resources	903,250	789,334	345,503	234,167	1,248,753	1,023,501
Total Assets and Deferred Outflows of Resources	11,426,409	12,281,256	13,657,602	13,938,750	25,084,011	26,220,006
<b>Liabilities</b> Current and						
Other Liabilities Long-term Liabilities:	146,297	151,198	195,610	187,466	341,907	338,664
Due Within One Year	23,709	139,847	15,618	699,995	39,327	839,842
Net Pension Liability	3,065,686	2,622,036	861,213	618,228	3,926,899	3,240,264
Other Amounts	80,522	100,155	263,824	273,896	344,346	374,051
Total Liabilities	3,316,214	3,013,236	1,336,265	1,779,585	4,652,479	4,792,821
<b>Deferred inflows of resources</b> Property Taxes Levied for						
The Next Fiscal Year	350,000	324,500	-	-	350,000	324,500
Pension Total Deferred Inflows	77,346	83,971	12,168	25,408	89,514	109,379
Of Resources	427,346	408,471	12,168	25,408	439,514	433,879
Total Liabilities and Deferred	2.742.560	2 421 707	1 249 422	1 004 002	5 001 002	5 226 700
Inflows of Resources	3,743,560	3,421,707	1,348,433	1,804,993	5,091,993	5,226,700
<b>Net Position</b> Net Investment in						
Capital Assets	7,886,137	8,698,193	11,458,948	11,288,003	19,345,085	19,986,196
Restricted	259,536	317,442	130,416	126,688	389,952	444,130
Unrestricted (Deficit)	(462,824)	(156,086)	719,805	719,066	256,981	562,980
Total Net Position	\$ 7,682,849	\$ 8,859,549	\$ 12,309,169	\$ 12,133,757	\$ 19,992,018	\$ 20,993,306

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

The City has adopted Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement 27" and GASB Statement 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date - An Amendment of GASB Statement No. 68" which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the standards required by GASB 68, the net pension liability equals the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

In accordance with GASB 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the City is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting.

Total governmental assets and deferred outflows of resources decreased \$854,847. The largest decrease was capital assets. Capital assets decreased \$951,297 as a result of depreciation expense exceeding current year additions.

Total governmental liabilities and deferred inflows of resources increased \$321,853. Long-term liabilities increased \$307,879 with an increase of \$443,650 in net pension liability and \$4,076 in compensated absences, offset by capital lease and lease purchase payments of \$139,241 and a reduction of \$606 in the police pension payable.

For business-type activities, total assets and deferred outflows of resources decreased \$281,148. While equity in pooled cash and cash equivalents increased \$122,752, accounts receivable increased \$1,461, materials and supplies inventory increased \$2,574, prepayments increased \$4,201 and capital assets decreased by \$523,472. Total liabilities and deferred inflows of resources decreased \$456,560. The most significant decrease was in long-term liabilities, decreasing \$451,464 with a capital lease payment of \$649,969 and other debt payments of \$60,984.

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### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

The following table shows the changes in net position for 2017 and 2016. The net position at December 31, 2016 of the business-type activities has been restated as described in Note 3.B.

(Table 2) Changes in Net Position

	Business- Governmental Type Activities Activities Total 2017 2017 2017		Governmental Activities 2016	Business- Type Activities 2016	Total 2016	
Revenues						
Program Revenues						
Charges for Services	\$ 1,295,401	\$ 2,515,482	\$ 3,810,883	\$ 1,363,317	\$ 2,540,232	\$ 3,903,549
Operating Grants,						
Contributions and Interest	364,338		364,338	368,046		368,046
Total Program Revenues	1,659,739	2,515,482	4,175,221	1,731,363	2,540,232	4,271,595
General Revenues						
Property Taxes	361,850	-	361,850	331,019	-	331,019
Income Tax	1,635,896	-	1,635,896	1,543,639	-	1,543,639
Franchise Tax	118,953	-	118,953	123,680	-	123,680
Grants and Entitlements	172,546	-	172,546	168,809	-	168,809
Interest	13,343	-	13,343	10,167	-	10,167
Donations	8,968	-	8,968	15,811	-	15,811
Other	66,248	32,348	98,596	65,770	28,552	94,322
Total General Revenues	2,377,804	32,348	2,410,152	2,258,895	28,552	2,287,447
Total Revenues	4,037,543	2,547,830	6,585,373	3,990,258	2,568,784	6,559,042
Program Expenses						
General Government	772,837	_	772,837	747,132	-	747,132
Security of Persons and Property:	ŕ		,	,		,
Police	1,544,342	_	1,544,342	1,498,728	-	1,498,728
Fire	240,581	_	240,581	194,622	-	194,622
Public Health Services	806,685	_	806,685	854,072	_	854,072
Transportation	1,466,435	_	1,466,435	1,420,721	-	1,420,721
Leisure Time Activities:	-		, ,	-		, -,-
Senior Center	90,248	_	90,248	94,217	-	94,217
Parks	181,767	_	181,767	154,586	-	154,586
Pool	106,457	_	106,457	118,366	-	118,366
Interest and Fiscal Charges	4,891	_	4,891	12,083	-	12,083
Sewer	-	1,597,973	1,597,973	-	1,191,508	1,191,508
Water	_	774,445	774,445	-	722,327	722,327
Total Program Expenses	5,214,243	2,372,418	7,586,661	5,094,527	1,913,835	7,008,362
Increase (Decrease)						
in Net Position	(1,176,700)	175,412	(1,001,288)	(1,104,269)	654,949	(449,320)
Net Position Beginning of						
Year (Restated)	8,859,549	12,133,757	20,993,306	9,963,818	11,478,808	21,442,626
Net Position End of Year	\$ 7,682,849	\$ 12,309,169	\$ 19,992,018	\$ 8,859,549	\$ 12,133,757	\$ 20,993,306

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### Governmental Activities

Several revenue sources fund our governmental activities, with the City income tax being the biggest contributor. The income tax rate is 1.0 percent. General revenues from grants and entitlements, such as local government funds, are also a large revenue generator. The City monitors both of these revenue sources very closely for fluctuations because the income tax and intergovernmental revenue represent 44.79 percent of all revenues in the governmental activities.

Income tax collections experienced an increase of \$92,257. The City began using the Regional Income Tax (RITA) for its income tax collection effective January 1, 2012 (See Note 18.C for detail).

The City has worked very hard on increasing our income tax base by being proactive with new businesses and is continuing to strive to provide better service to the taxpayers at the lowest possible cost. The ability of the City to continue to provide quality services without income tax increases rests on City Management's ability to keep costs in line. The level of services provided have put a strain on the City's finances since no increase has occurred in the income tax rates since the enactment of the income tax levy in 1976.

Security of persons and property is a major activity of the City, generating 34.23% of the governmental expenses. During 2017, expenses for police and fire operations amounted to \$1,544,342 and \$240,581, respectively. These activities are, for the most part, funded by the municipal income tax. The City attempts to supplement the activities of the police department with grants to enable the police department to widen the scope of its activities. The Belpre Volunteer Firefighters, Inc., an entity separate and distinct from the City, has worked hand in hand with the City to help reduce costs to the taxpayer by providing much of the equipment used by the fire department.

Transportation activities of the City accounted for 28.12% of the governmental expenses. The expenses were related to street maintenance, paving, and patching as well as street lighting.

### **Business-Type Activities**

The City's business-type activities provide water and sewer services. Effective April 1, 2011, the City began reporting the revenues and expenses associated with sanitation services in the General Fund. The City, itself, does not provide trash pickup, but contracts this service from an outside vendor. The City provides the billing service for trash pickup on the existing utility bills and receives a commission from the vendor for providing this service for them. In July 2010, contracts were signed, commercial billing was audited, and correct rates were put into place. During 2017, program expenses for all water and sewer operations were exceeded by revenues by \$175,412.

The City's water and sewer department continues to operate with rates that are affordable yet cover expenses and capital improvements. The last rate increase was March 2016 resulting in a minimum water rate of \$10.59 for the first 3,000 gallons of water consumed and the sewer rate of \$20.73. The administration and city council are proud to be able to keep rates below the neighboring water associations and provide a quality product.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### The City's Funds

The City's governmental funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$3,989,220 and expenditures of \$4,075,506. Revenues increased \$87,425 and expenditures decreased \$134,159 from 2016 levels.

The fund balance of the General Fund decreased \$41,635. Revenues increased \$118,698 from 2016 levels mainly due to an increase in income taxes of \$117,364 and an increase in property tax income of \$52,799. Expenditures decreased \$101,725 from 2016 levels mainly in public health and welfare, police and capital outlay expenditures which decreased \$50,634, \$44,869 and \$40,232, respectively.

The Street Fund did not experience any significant changes from the previous year. The fund balance decreased \$41,943. The decrease in fund balance was mainly due to an increase in transportation expenses of \$33,924.

During 2017, the Sewer Fund had operating revenues of \$1,510,031 (\$1,508,886 in 2016) and operating expenses of \$1,415,717 (\$1,162,583 in 2016). The Water Fund had operating revenues of \$1,037,365 (\$1,053,684 in 2016) and operating expenses of \$767,578 (\$694,332 in 2016).

### General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. From time to time during the year, the fund's budget may be amended as needs or conditions change.

During the course of 2017, the City's Estimated Revenues were not changed. Appropriations were increased \$21,100. Recommendations for any budget changes come from the City Auditor to the Finance Committee of Council for review before going to Council for Ordinance enactment on the change. The allocation of appropriations among objects, except personal services, within a fund may be modified during the year by the City Auditor without an ordinance of Council. With the General Fund supporting many of our major activities such as our police and fire departments, as well as most legislative and executive activities, the General Fund is monitored closely looking for possible revenue shortfalls or over spending by individual departments.

The City's ending unencumbered cash balance in the General Fund was \$692,868, \$552,431 above the final budgeted amount. The City received \$317,820 more in revenues than anticipated partly explained by an increase in income taxes. The City also cut actual expenditures by \$234,611, reducing amounts in nearly all appropriated programs.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### **Capital Assets and Debt Administration**

(Table 3) Capital Assets at December 31, 2017 and 2016

	Government	al Activities	Business-Typ	e Activities	Total			
		Restated		Restated		Restated		
	2017	2016	2017	2016	2017	2016		
Land	\$ 2,727,575	\$ 2,727,575	\$ 242,194	\$ 242,194	\$ 2,969,769	\$ 2,969,769		
Construction in Progress	-	-	-	173,552	-	173,552		
Buildings and								
Improvements	2,689,598	2,790,553	448,966	464,596	3,138,564	3,255,149		
Machinery and								
Equipment	230,647	297,826	294,386	340,624	525,033	638,450		
Vehicles	233,224	287,672	4,283	9,976	237,507	297,648		
Infrastructure:								
City Streets	1,908,905	2,629,960	-	-	1,908,905	2,629,960		
Street Signals	141,052	148,712	-	-	141,052	148,712		
Sewer System	-	-	5,584,441	5,730,233	5,584,441	5,730,233		
Water System			5,154,008	5,290,575	5,154,008	5,290,575		
Totals	\$ 7,931,001	\$ 8,882,298	\$ 11,728,278	\$ 12,251,750	\$ 19,659,279	\$ 21,134,048		

The capital assets of the City are reported at historical cost, net of depreciation. The capital assets at December 31, 2016 have been restated as described in Notes 3.B. The City's major outlays for governmental activities included machinery and equipment of \$6,405 for the parks, \$11,105 in buildings and improvements and \$36,683 in vehicles. The City's major outlays for business-type activities included \$39,447 for water and sewer machinery and equipment.

For additional information on capital assets, see Note 9 to the basic financial statements.

The following table shows the outstanding debt obligations as of December 31, 2017 and 2016.

(Table 4)
Outstanding Debt at December 31, 2017 and 2016

	Governmental Activities			Business-Type Activities				Total				
		2017	2016		2017		2016		5 2017		2016	
OPWC Loans	\$	-	\$	-	\$	97,390	\$	112,700	\$	97,390	\$	112,700
OWDA Loan		-		-		171,940		166,362		171,940		166,362
Other Loans		-	-		-		34,716		-			34,716
Capital Leases		-		116,865	-			649,969		-		766,834
Lease Purchase		44,864		67,240	-			-		44,864		67,240
Police Pension Liability		15,956	16,562		_				15,956			16,562
Totals	\$	60,820	\$	200,667	\$	269,330	\$	963,747	\$	330,150	\$	1,164,414

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

The City had no bond issues outstanding but had a police pension liability, various loans payable and a lease purchase agreement at December 31, 2017, totaling \$330,150, of which \$39,327 is due within one year. The City has two Ohio Public Works Issue II loans outstanding, one for a water well replacement and one for sewer treatment plant improvements. The City also has long-term loan outstanding for a water tank and an OWDA loan.

For additional information on debt, see Note 12 to the basic financial statements.

### **Current Financial Related Activities**

The City of Belpre was pleased to welcome Marietta Memorial Health System in 2011. They have continued to grow and now include an emergency room, several doctor's offices, outpatient facilities, and a restaurant that serves breakfast and lunch. These new jobs and services have increased the tax base and customer traffic in the community. The city administration, city council, and the Belpre Area Chamber of Commerce Economic Development committee worked with Ohio University's Voinovich School of Leadership and Public Affairs on a strategic plan. This plan investigates strategies to enhance economic development by using branding, development, and provides actions steps to be taken.

Several businesses have broken ground or renovated existing structures including First Settlement Physical Therapy, Miller Orthopedics, Citizens Bank, Taco Bell, Boxers Bed & Biscuits and Bob's Market and Greenhouses. This growth demonstrates a positive business environment in our community with opportunities available for more development.

The city is committed to improving the safety and health of our residents. Belpre is working with the City of Marietta to merge Health Department operations and improve services to both communities. The Sisters Health Foundation and Belpre Area Community Development Foundation provided grants in 2016 for a Fit Trail to be installed in Civitan Park. This 10-station fit trail consists of equipment and instruction on how to improve mobility and flexibility. The beginning of the 2017 summer season saw City staff replacing the surface under a playground at Civitan Park near the ball fields with rubber mulch and curbs. This enhancement is planned for all playground areas creating a safer play area for our children.

The city is proud to announce the addition of K-9 officer Broski to the police force. He and his partner will provide valuable assistance in the department and Mid-Ohio Valley. Equipment upgrades for 2017 include a Ford Taurus police cruiser, Rough Rider utility trailer, Ventrac tractor and accessories, and computer equipment for the water department.

### **Contacting the City Auditor's Department**

This financial report is designed to provide our citizens, taxpayers, creditors, and investors with an overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Leslie Pittenger, Belpre City Auditor, 715 Park Drive, Belpre, Ohio 45714, 740-423-7592.

## STATEMENT OF NET POSITION DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

	Governmental Activities	Business-type Activities	Total		
Assets:					
Equity in pooled cash and cash equivalents Cash and cash equivalents in segregated	\$ 1,136,141	\$ 1,286,306	\$ 2,422,447		
accounts	8,051	-	8,051		
Income taxes	695,013	-	695,013		
Property taxes	372,420	-	372,420		
Accounts	111,571	271,379	382,950		
Intergovernmental	232,052	-	232,052		
Materials and supplies inventory	11,490	11,094	22,584		
Prepayments	25,420	15,042	40,462		
Non-depreciable capital assets, net	2,727,575	242,194	2,969,769		
Depreciable capital assets, net	5,203,426	11,486,084	16,689,510		
Total capital assets, net	7,931,001	11,728,278	19,659,279		
Total assets	10,523,159	13,312,099	23,835,258		
Deferred outflows of resources:	246.520		246.520		
Pension OP&F	346,530	- 245 502	346,530		
Pension OPERS	556,720	345,503	902,223		
Total deferred outflows of resources	903,250	345,503	1,248,753		
Liabilities:					
Accounts payable	52,398	25,231	77,629		
Contracts payable	875	7,450	8,325		
Accrued wages and benefits payable	59,506	19,381	78,887		
Intergovernmental payable	13,076	6,130	19,206		
Accrued interest payable	87	974	1,061		
Vacation benefits payable	20,355	6,028	26,383		
Customer deposits payable Long-term liabilities:	-	130,416	130,416		
Due within one year	23,709	15,618	39,327		
Net pension liability	3,065,686	861,213	3,926,899		
Other amounts due in more than one year.	80,522	263,824	344,346		
Total liabilities	3,316,214	1,336,265	4,652,479		
Deferred inflows of resources:					
Property taxes levied for the next fiscal year	350,000	-	350,000		
Pension OP&F	29,746	-	29,746		
Pension OPERS	47,600	12,168	59,768		
Total deferred inflows of resources	427,346	12,168	439,514		
Net position:					
Net investment in capital assets	7,886,137	11,458,948	19,345,085		
Capital projects	4,881	_	4,881		
Street improvements	140,496	_	140,496		
Community development programs	24,103	_	24,103		
Law enforcement	23,164	_	23,164		
Parks and recreation	9,868	_	9,868		
Mayor's court	51,046	-	51,046		
Unclaimed monies	5,978	-	5,978		
Customer deposits	-	130,416	130,416		
Unrestricted	(462,824)	719,805	256,981		
Total net position	\$ 7,682,849	\$ 12,309,169	\$ 19,992,018		

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

			Program Revenues				
		Expenses		harges for ces and Sales	Operating Grants and Contributions		
Governmental activities:	<u></u>						
General government	\$	772,837	\$	216,481	\$	2,574	
Police		1,544,342		106,530		-	
Fire		240,581		57,310		-	
Public health and welfare		806,685		840,106		-	
Transportation		1,466,435		33,175		361,764	
Senior center		90,248		-		-	
Parks		181,767		-		-	
Pool		106,457		41,799		-	
Interest and fiscal charges		4,891		<u> </u>		-	
Total governmental activities		5,214,243		1,295,401		364,338	
<b>Business-type activities:</b>							
Sewer		1,597,973		1,506,405		-	
Water		774,445		1,009,077		-	
Total business-type activities		2,372,418		2,515,482			
Total primary government	\$	7,586,661	\$	3,810,883	\$	364,338	
			Prope Incon Franc Grant to s Inves Dona Misco	al revenues:  Arty taxes levied for the taxes levied for thise tax	general purpo not restricted	oses	
			Change	in net position			
			Net pos	sition at beginning	g of year (res	stated) .	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

Net position at end of year. . . . . . . . . . .

Net (Expense)	Revenue and	Changes in	n Net Position

overnmental Activities	B	Total			
\$ (553,782)	\$	-	\$	(553,782)	
(1,437,812)		-		(1,437,812)	
(183,271)		-		(183,271)	
33,421		-		33,421	
(1,071,496)		-		(1,071,496)	
(90,248)		-		(90,248)	
(181,767)		-		(181,767)	
(64,658)		-		(64,658)	
 (4,891)				(4,891)	
(3,554,504)				(3,554,504)	
_		(91,568)		(91,568)	
-		234,632		234,632	
 -		143,064		143,064	
 -		1.0,00.	-	1.0,001	
 (3,554,504)	-	143,064		(3,411,440)	
361,850		_		361,850	
1,635,896		-		1,635,896	
118,953		-		118,953	
172,546		-		172,546	
13,343		-		13,343	
8,968		-		8,968	
 66,248		32,348		98,596	
 2,377,804		32,348		2,410,152	
(1,176,700)		175,412		(1,001,288)	
8,859,549		12,133,757		20,993,306	
\$ 7,682,849	\$	12,309,169	\$	19,992,018	

# BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

	General			Street		Other vernmental Funds	Total Governmental Funds		
Assets:									
Equity in pooled cash and cash equivalents	\$	791,951	\$	100,266	\$	237,946	\$	1,130,163	
Cash and cash equivalents in segregated									
accounts		7,389		-		662		8,051	
Receivables:		*0 <b>.</b> * 0.4.*						40 <b>.</b> 04.	
Income taxes		695,013		-		-		695,013	
Property taxes		372,420		-		-		372,420	
Accounts.		110,375		-		1,196		111,571	
Intergovernmental		77,719		142,758		11,575		232,052	
Materials and supplies inventory		2,920		8,570		-		11,490	
Prepayments		20,105		5,315		-		25,420	
Restricted assets:  Equity in pooled cash and cash equivalents.		5,978		-		-		5,978	
Total assets	\$	2,083,870	\$	256,909	\$	251,379	\$	2,592,158	
		, ,						, ,	
Liabilities:									
Accounts payable	\$	48,700	\$	3,369	\$	329	\$	52,398	
Contracts payable		875		-		-		875	
Accrued wages and benefits payable		49,844		9,662		-		59,506	
Intergovernmental payable		11,443		1,633	-	_		13,076	
Total liabilities		110,862		14,664		329		125,855	
Deformed inflores of resources									
<b>Deferred inflows of resources:</b> Property taxes levied for the next fiscal year		350,000						350.000	
Delinquent property tax revenue not available.		22,420		-		-		22,420	
Income tax revenue not available		544,370		-		-		544,370	
Other nonexchange transactions		58,966		95,136		7,714		161,816	
Other honexchange transactions		36,900	-	93,130	-	7,714		101,010	
Total deferred inflows of resources		975,756		95,136		7,714		1,078,606	
Fund balances:									
Nonspendable		23,025		13,885		_		36,910	
Restricted		5,978		133,224		228,622		367,824	
Committed		-		-		14,714		14,714	
Assigned		373,972		_				373,972	
Unassigned		594,277		_		_		594,277	
Total fund balances	-	997,252		147,109		243,336		1,387,697	
Total fund balances		771,232	-	177,109		273,330	-	1,307,077	
Total liabilities, deferred inflows									
of resources and fund balances	\$	2,083,870	\$	256,909	\$	251,379	\$	2,592,158	

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

Total governmental fund balances		\$ 1,387,697
Amounts reported for governmental activities on the		
statement of net position are different because:		
Capital assets used in governmental activities are not financial		
resources and therefore are not reported in the funds.		7,931,001
Other long-term assets are not available to pay for current-		
period expenditures and therefore are deferred inflows in the funds.		
Income taxes receivable	\$ 544,370	
Real and other taxes receivable	22,420	
Intergovernmental receivable	161,816	
Total		728,606
Accrued interest payable is not due and payable in the current		
period and therefore is not reported in the funds.		(87)
Vacation is accrued on the statement of net position, whereas in		
the funds, vacation leave expenditures are reported when taken.		(20,355)
The net pension liability is not available to pay for current period expenditures		
and is not due and payable in the current period, respectively; therefore,		
the liability and related deferred inflows/outflows are not reported		
in governmental funds.		
Deferred outflows of resources	903,250	
Deferred inflows of resources	(77,346)	
Net pension liability	(3,065,686)	
Total	 	(2,239,782)
Long-term liabilities, including bonds payable, are not due and		
payable in the current period and therefore are not reported		
in the funds.		
Compensated absences	(43,411)	
Police pension liability	(15,956)	
Lease purchase agreement	(44,864)	
Total		(104,231)
Net position of governmental activities		\$ 7,682,849

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

	General Street		Other Governmental Funds		Total Governmental Funds			
Revenues:	_		_					
Income taxes	\$	1,586,950	\$	-	\$	-	\$	1,586,950
Property taxes		366,607		-		-		366,607
Charges for services		1,093,043		-		41,799		1,134,842
Licenses and permits		102,769		-		-		102,769
Fines and forfeitures		131,376		-		10,100		141,476
Intergovernmental		170,349	2	287,805		74,596		532,750
Investment income		12,009		1,201		133		13,343
Rental income		6,450		-		-		6,450
Contributions and donations		8,968		-		-		8,968
Other	-	59,798		33,175		2,092		95,065
Total revenues		3,538,319	3	322,181		128,720		3,989,220
<b>Expenditures:</b>								
Current:								
General government		661,577		-		-		661,577
Security of persons and property:								
Police		1,266,954		-		8,475		1,275,429
Fire		193,980		-		-		193,980
Public health and welfare		802,388	,	-		71.022		802,388
Transportation		85,148	4	164,124		71,023		620,295
Senior center		77,008		-		-		77,008
Parks		137,648		-		-		137,648
Pool		-		-		81,930		81,930
Capital outlay		80,510		-		-		80,510
Principal retirement		139,847		-		-		139,847
Interest and fiscal charges		4,894						4,894
Total expenditures		3,449,954	4	64,124		161,428		4,075,506
Excess (deficiency) of revenues								
over (under) expenditures		88,365	(1	41,943)		(32,708)		(86,286)
Other financing sources (uses):								
Transfers in		-	1	00,000		30,000		130,000
Transfers (out)		(130,000)						(130,000)
Total other financing sources (uses)		(130,000)	1	00,000		30,000		
Net change in fund balances		(41,635)	(	(41,943)		(2,708)		(86,286)
Fund balances at beginning of year		1,038,887	1	89,052		246,044		1,473,983
Fund balances at end of year	\$	997,252	\$ 1	47,109	\$	243,336	\$	1,387,697

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

Net change in fund balances - total governmental funds		\$	(86,286)
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  This is the amount by which depreciation expense exceeds capital outlays in the current period.  Capital asset additions  Current year depreciation  Total	\$ 54,193 (1,005,490)		(951,297)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Income taxes Property taxes Intergovernmental revenues Total	 48,946 (4,757) 4,134		48,323
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.			139,847
In the statement of activities, interest is accrued on outstanding debt, whereas in governmental funds, an interest expenditure is reported when due.			3
Contractually required pension contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.			217,134
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.			(540,243)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in			
governmental funds.		-	(4,181)
Change in net position of governmental activities		\$	(1,176,700)

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

### FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Income taxes	\$ 1,179,630	\$ 1,179,630	\$ 1,392,212	\$ 212,582	
Real and other taxes	305,958	305,958	366,607	60,649	
Charges for services	1,043,101	1,043,101	1,097,579	54,478	
Fees, licenses and permits	136,625	136,625	139,807	3,182	
Fines and forfeitures	108,043	108,043	95,369	(12,674)	
Intergovernmental	162,654	162,654	169,727	7,073	
Investment income	8,840	8,840	12,009	3,169	
Rental income	2,947	2,947	6,450	3,503	
Contributions and donations	9,331	9,331	8,968	(363)	
Other	75,139	75,139	55,201	(19,938)	
Total revenues	3,032,268	3,032,268	3,343,929	311,661	
Expenditures:					
Current:	724240	722.240	50 <b>2</b> 00 <b>5</b>	20.442	
General government Security of persons and property:	734,348	723,348	692,905	30,443	
Police	1,354,991	1,349,991	1,264,590	85,401	
Fire	196,504	206,504	192,183	14,321	
Public health and welfare	862,115	889,215	804,789	84,426	
Transportation	90,000	90,000	85,003	4,997	
Leisure time activities:					
Senior center	85,450	85,450	81,756	3,694	
Parks	150,503	150,503	137,869	12,634	
Debt service:			606	(606)	
Principal retirement	-	-	606	(606)	
Interest and fiscal charges			699	(699)	
Total expenditures	3,473,911	3,495,011	3,260,400	234,611	
Excess (deficiency) of revenues					
over (under) expenditures	(441,643)	(462,743)	83,529	546,272	
Other financing sources (uses):					
Sale of capital assets	(120,000)	(120,000)	6,159	6,159	
Transfers out	(130,000)	(130,000)	(130,000)		
Total other financing sources (uses)	(130,000)	(130,000)	(123,841)	6,159	
Net change in fund balances	(571,643)	(592,743)	(40,312)	552,431	
Fund balance at beginning of year	733,180	733,180	733,180		
Fund balance at end of year	\$ 161,537	\$ 140,437	\$ 692,868	\$ 552,431	

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET FUND

## FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

	Budgeted Amounts						Variance with Final Budget Positive	
		Original		Final		Actual	(Ne	gative)
Revenues:								
Intergovernmental	\$	270,000	\$	270,000	\$	289,717	\$	19,717
Investment income		750		750		1,201		451
Other		25,546		25,546		33,175		7,629
Total revenues		296,296		296,296		324,093		27,797
Expenditures:								
Current:								
Transportation		481,154		481,154		452,272		28,882
Total expenditures		481,154		481,154		452,272		28,882
Excess of expenditures								
over revenues		(184,858)		(184,858)		(128,179)		56,679
Other financing sources:								
Transfers in		100,000		100,000		100,000		
Total other financing sources		100,000		100,000		100,000		
Net change in fund balances		(84,858)		(84,858)		(28,179)		56,679
Fund balance at beginning of year		128,445		128,445		128,445		
Fund balance at end of year	\$	43,587	\$	43,587	\$	100,266	\$	56,679

# STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

**Business-type Activities - Enterprise Funds** 

Residence         Security         Ventro         Total           Assers         Templay in pooled cash and cash equivalent         \$333,265         \$337,677         \$442,685         \$1,155,806           Accounts.         \$15,242         \$18,137         \$2,225         \$1,105,806           Materials adsupplies inventory         \$16,242         \$18,137         \$4,262         \$1,105,406           Perpayments.         \$10,000         \$4,000         \$1,000         \$1,000         \$1,000           Restricted         \$20,000         \$3,000         \$42,000         \$1				Dusin	css-type Activi	iics - Ei	iter prise Fund	1.5	
Section   Courtent assets:   C		;	Sewer		Water		•		Total
Equity in pooled cash and cash equivalents   \$ 333,265   \$ 379,767   \$ 442,858   \$ 1,155,890   Accounts.   \$ 152,242   \$ 118,137   \$ 271,379   Arcapials and supplies inventory.   \$ 5,278   \$ 5,816   \$ \$ \$ \$ 11,094   Prepayments.   \$ 10,246   \$ 4,796   \$ \$ 15,042   Restricted assets:   \$ \$ 15,042   Restricted assets.   \$ \$ 15,042   Restricted assets.   \$ \$ 130,416   \$ \$ \$ \$ 130,416   \$ \$ \$ \$ \$ \$ 130,416   \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	Assets:						•	-	
Accounts.         153.242         118.137         271.379           Materials and supplies inventory.         5.278         5.816         11.094           Prepayments.         10.246         4,796         15.042           Restricted assets:         Customer deposits - cash         -         130.416         -         130.416           Total current assets.         502.031         638.932         442.858         1.583.821           Noncurrent assets.         Capital assets.         70.215         171.979         242.194           Capital assets.         70.215         171.979         242.194           Depreciable capital assets.         6,029.359         5,698.919         11.782.778           Total assets         6,029.359         5,698.919         11.782.778           Total assets         6,029.359         5,698.919         11.782.778           Total assets         6,331,390         6,337,851         442.858         13,312.099           Deferred outflows of resources:           Pension OPERS         270.878         74,625         345.503           Capital assets         15,687         9,544         2.823           Current liabilities:           Current liabilities	Current assets:								
Prepayments		\$		\$		\$	442,858	\$	, ,
Restricted assets:         130,416         130,416         130,416           Customer deposits - cash         502,031         638,932         442,858         1,583,821           Non-current assets:         Security         202,031         638,932         442,858         1,583,821           Non-depreciable capital assets:         70,215         171,979         242,194         242,219         242,194 <td>Materials and supplies inventory</td> <td></td> <td>5,278</td> <td></td> <td>5,816</td> <td></td> <td>-</td> <td></td> <td>11,094</td>	Materials and supplies inventory		5,278		5,816		-		11,094
Noncurrent assets	• •		10,246		4,796		-		15,042
Noncurrent assets:   Capital assets:   Non-depreciable capital assets.   70,215   171,979   242,194     Depreciable capital assets, net.   5,959,144   5,526,940   11,486,084     Total noncurrent assets.   6,029,359   5,698,919   11,728,278     Total assets.   6,531,390   6,337,851   442,858   13,312,099     Deferred outflows of resources:     Pension OPERS   270,878   74,625   345,503     Liabilities:     Current liabilities:     Accounts payable   15,687   9,544   25,231     Contracts payable   15,078   4,303   19,381     Intergovernmental payable   5,397   733   6,130     Accrued wages and benefits payable   7,65   209   974     Vacation benefits payable   7,65   209   974     Vacation benefits payable   11,134   4,484   15,618     Customer deposits payable from restricted assets   1,30,416   130,416     Customer deposits payable   6,413   3,699   10,112     Current liabilities:   59,493   151,735   211,228     Long-term liabilities   59,493   151,735   211,228     Long-term liabilities   59,493   15,735   211,250     Compensated absences payable   66,413   3,699   10,112     OWDA loan payable   67,540   16,412   81,772     Net pension liabilities   914,354   210,683   1,25,037     Total lurent liabilities   914,354   210,683   1,25,037     Total liabilities   914,354   210,683   1,25,037     Total liabilities   973,847   362,418   1,336,265     Deferred inflows of resources:     Pension OPERS   9,433   2,735   1,2168     Net position:   Net position:   1,30,416   130,416     Net position:   1,458,948     Restricted for other purposes   5,780,925   5,678,023   11,458,948     Restricted for other purposes   6,130,416   130,416     Unrestricted   38,063   238,884   442,858   719,805	Customer deposits - cash		<u> </u>		130,416		-		130,416
Capital assets: Non-depreciable capital assets, net.	Total current assets		502,031		638,932		442,858		1,583,821
Depreciable capital assets, net.         5,959,144         5,526,940         -         11,486,084           Total noncurrent assets         6,029,359         5,698,919         -         11,728,278           Total assets         6,531,390         6,337,851         442,858         13,312,099           Deferred outflows of resources:         Pension OPERS         270,878         74,625         -         345,503           Liabilities:         Current liabilities:           Current liabilities:         15,687         9,544         -         25,231           Contracts payable.         7,450         -         -         7,450           Accrued wages and benefits payable         15,078         4,303         -         19,381           Intergovernmental payable         7,65         209         -         974           Vacation benefits payable         7,65         209         -         974           Vacation benefits payable         3,982         2,046         6,028           OPWC loans payable         11,134         4,484         -         15,618           Customer deposits payable from restricted assets         -         130,416         -         130,416									
Total noncurrent assets         6,029,359         5,698,919         -         11,728,278           Total assets         6,531,390         6,337,851         442,858         13,312,099           Deferred outflows of resources:           Pension OPERS         270,878         74,625         -         345,503           Liabilities:           Current liabilities:           Accounts payable.         15,687         9,544         25,231         25,231           Contracts payable.         7,450         -         7,450         -         7,450         -         7,450         -         7,450         -         1,381         1,3	Non-depreciable capital assets		70,215		171,979		-		242,194
Total assets         6,531,390         6,337,851         442,858         13,312,099           Deferred outflows of resources:         Pension OPERS         270,878         74,625         345,503           Liabilities:           Current liabilities:           Accounts payable         15,687         9,544         25,231           Contracts payable         7,450         -         7,450           Accrued wages and benefits payable         15,078         4,303         19,381           Intergovernmental payable         5,397         733         6,130           Accrued interest payable         7,655         209         9         974           Vacation benefits payable         3,982         2,046         6,028           OPWC loans payable         11,134         4,484         15,618           Customer deposits payable from restricted assets         -         130,416         130,416           Total current liabilities         59,493         151,735         211,228           Long-term liabilities         59,493         151,735         211,228           Long-term liabilities         59,493         151,735         211,228           Long-term liabilities         66,13         3,699         10,112 <td>Depreciable capital assets, net</td> <td></td> <td>5,959,144</td> <td></td> <td>5,526,940</td> <td></td> <td>_</td> <td></td> <td>11,486,084</td>	Depreciable capital assets, net		5,959,144		5,526,940		_		11,486,084
Deferred outflows of resources:         270,878         74,625         345,503           Liabilities:           Current liabilities:           Accounts payable.         15,687         9,544         25,231           Contracts payable.         7,450         -         7,450           Accrued wages and benefits payable         15,078         4,303         19,381           Intergovernmental payable         5,397         733         6,130           Accrued interest payable         765         209         974           Vacation benefits payable         3,982         2,046         6,028           OPWC loans payable         11,134         4,484         15,618           Customer deposits payable from restricted assets         -         130,416         130,416           Total current liabilities:         59,493         151,735         211,228           Long-term liabilities:         59,493         151,735         211,228           Long-term liabilities:         59,493         151,735         211,228           Long-term liabilities:         59,493         151,735         171,940           OPWC loans payable         6,413         3,699         10,112           OWDA loan payable         15,3	Total noncurrent assets		6,029,359		5,698,919				11,728,278
Pension OPERS   270,878   74,625   - 345,508   15,687   15,687   15,687   15,687   15,687   16,087	Total assets		6,531,390		6,337,851		442,858		13,312,099
Pension OPERS   270,878   74,625   - 345,508   15,687   15,687   15,687   15,687   15,687   16,087	Deferred outflows of resources:								
Current liabilities:         3         9,544         25,231           Accounts payable.         7,450         -         7,450           Accrued wages and benefits payable         15,078         4,303         19,381           Intergovernmental payable         5,397         733         6,130           Accrued interest payable         765         209         974           Vacation benefits payable         3,982         2,046         6,028           OPWC loans payable from         11,134         4,484         15,618           Customer deposits payable from         estricted assets         -         130,416         130,416           Total current liabilities         59,493         151,735         -         211,228           Long-term liabilities         59,493         151,735         -         211,228           Long-term liabilities         6,413         3,699         -         10,112           OWDA loan payable         6,413         3,699         -         117,1940           OPWC loans payable         65,360         16,412         -         861,213           Total long-term liabilities         914,354         210,683         -         1,125,037           Total long-term liabilities         99,4			270,878		74,625				345,503
Accounts payable.         15,687         9,544         25,231           Contracts payable.         7,450         -         7,450           Accrued wages and benefits payable         15,078         4,303         19,381           Intergovernmental payable         5,397         733         -         6,130           Accrued interest payable         765         209         974           Vacation benefits payable         3,982         2,046         -         6,028           OPWC loans payable         11,134         4,484         -         15,618           Customer deposits payable from restricted assets         -         130,416         -         130,416           Total current liabilities:         59,493         151,735         -         211,228           Long-term liabilities:         59,493         151,735         -         211,228           Long-term liabilities:         59,493         151,735         -         211,228           Long-term liabilities:         59,493         151,735         -         211,228           Compensated absences payable         6,413         3,699         -         10,112           OWDA loan payable         65,360         16,412         -         81,772 <t< td=""><td>Liabilities:</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>	Liabilities:								
Contracts payable.         7,450         -         7,450           Accrued wages and benefits payable         15,078         4,303         -         19,381           Intergovernmental payable         5,397         733         -         6,130           Accrued interest payable         765         209         -         974           Vacation benefits payable         3,982         2,046         -         6,028           OPWC loans payable         11,134         4,484         -         15,618           Customer deposits payable from restricted assets         -         130,416         -         130,416           Total current liabilities         59,493         151,735         -         211,228           Long-term liabilities:         -         130,416         -         10,112           Compensated absences payable         6,413         3,699         -         10,112           OWDA loan payable         171,940         -         -         171,940           OPWC loans payable         65,360         16,412         -         861,213           Total long-term liabilities         914,354         210,683         -         1,125,037           Total long-term liabilities         973,847         362,418 </td <td>Current liabilities:</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	Current liabilities:								
Accrued wages and benefits payable         15,078         4,303         19,381           Intergovernmental payable         5,397         733         -         6,130           Accrued interest payable         765         209         -         974           Vacation benefits payable         3,982         2,046         -         6,028           OPWC loans payable         11,134         4,484         -         15,618           Customer deposits payable from restricted assets         -         130,416         -         130,416           Total current liabilities         59,493         151,735         -         211,228           Long-term liabilities         59,493         151,735         -         211,228           Long-term liabilities         59,493         3,699         -         10,112           OWDA loan payable         6,413         3,699         -         10,112           OWDA loan payable         65,360         16,412         -         81,772           Net pension liability         670,641         190,572         -         861,213           Total long-term liabilities         914,354         210,683         -         1,125,037           Total liabilities         973,847         362,418<	Accounts payable		15,687		9,544		-		25,231
Intergovernmental payable         5,397         733         - 6,130           Accrued interest payable         765         209         - 974           Vacation benefits payable         3,982         2,046         - 6,028           OPWC loans payable         11,134         4,484         - 15,618           Customer deposits payable from restricted assets         - 130,416         - 130,416           Total current liabilities         59,493         151,735         - 211,228           Long-term liabilities:         - 201,122         - 211,228           Compensated absences payable         6,413         3,699         - 10,112           OWDA loan payable         171,940         171,940         - 171,940           OPWC loans payable         65,360         16,412         - 81,772           Net pension liability         670,641         190,572         - 861,213           Total long-term liabilities         914,354         210,683         - 1,125,037           Total liabilities         973,847         362,418         - 1,336,265           Deferred inflows of resources:           Pension OPERS         9,433         2,735         - 12,168           Net investment in capital assets         5,780,925         5,678,023 <t< td=""><td></td><td></td><td>7,450</td><td></td><td>-</td><td></td><td>-</td><td></td><td></td></t<>			7,450		-		-		
Accrued interest payable         765         209         974           Vacation benefits payable         3,982         2,046         -         6,028           OPWC loans payable         11,134         4,484         -         15,618           Customer deposits payable from restricted assets         -         130,416         -         130,416           Total current liabilities         59,493         151,735         -         211,228           Long-term liabilities         Compensated absences payable         6,413         3,699         -         10,112           OWDA loan payable         171,940         -         -         171,940           OPWC loans payable         65,360         16,412         -         81,772           Net pension liability         670,641         190,572         -         861,213           Total long-term liabilities         914,354         210,683         -         1,125,037           Total liabilities         973,847         362,418         -         1,336,265           Deferred inflows of resources:           Pension OPERS         9,433         2,735         -         12,168           Net investment in capital assets         5,780,925         5,678,023 <td< td=""><td></td><td></td><td>15,078</td><td></td><td>4,303</td><td></td><td>-</td><td></td><td>19,381</td></td<>			15,078		4,303		-		19,381
Vacation benefits payable         3,982         2,046         -         6,028           OPWC loans payable         11,134         4,484         -         15,618           Customer deposits payable from restricted assets         -         130,416         -         130,416           Total current liabilities         59,493         151,735         -         211,228           Long-term liabilities:         Compensated absences payable         6,413         3,699         -         10,112           OWDA loan payable         171,940         -         -         171,940           OPWC loans payable         65,360         16,412         -         81,772           Net pension liability         670,641         190,572         -         861,213           Total long-term liabilities         914,354         210,683         -         1,125,037           Total liabilities         973,847         362,418         -         1,336,265           Deferred inflows of resources:           Pension OPERS.         9,433         2,735         -         12,168           Net position:         -         130,416         -         130,416           Unrestricted for other purposes         -         130,416         -							-		*
OPWC loans payable         11,134         4,484         -         15,618           Customer deposits payable from restricted assets         -         130,416         -         130,416           Total current liabilities         59,493         151,735         -         211,228           Long-term liabilities:         Compensated absences payable         6,413         3,699         -         10,112           OWDA loan payable         65,360         16,412         -         81,772           Net pension liability         670,641         190,572         -         861,213           Total long-term liabilities         914,354         210,683         -         1,125,037           Total liabilities         973,847         362,418         -         1,336,265           Deferred inflows of resources:           Pension OPERS         9,433         2,735         -         12,168           Net investment in capital assets         5,780,925         5,678,023         -         11,458,948           Restricted for other purposes         -         130,416         -         130,416           Unrestricted         38,063         238,884         442,858         719,805							-		
Customer deposits payable from restricted assets         -         130,416         -         130,416           Total current liabilities         59,493         151,735         -         211,228           Long-term liabilities:         Compensated absences payable         6,413         3,699         -         10,112           OWDA loan payable         171,940         -         -         171,940           OPWC loans payable         65,360         16,412         -         81,772           Net pension liability         670,641         190,572         -         861,213           Total long-term liabilities         914,354         210,683         -         1,125,037           Total liabilities         973,847         362,418         -         1,336,265           Deferred inflows of resources:           Pension OPERS         9,433         2,735         -         12,168           Net investment in capital assets         5,780,925         5,678,023         -         11,458,948           Restricted for other purposes         -         130,416         -         130,416           Unrestricted         38,063         238,884         442,858         719,805					,		-		
Total current liabilities         59,493         151,735         -         211,228           Long-term liabilities:         Compensated absences payable         6,413         3,699         -         10,112           OWDA loan payable         171,940         -         -         171,940           OPWC loans payable         65,360         16,412         -         81,772           Net pension liability         670,641         190,572         -         861,213           Total long-term liabilities         914,354         210,683         -         1,125,037           Total liabilities         973,847         362,418         -         1,336,265           Deferred inflows of resources:           Pension OPERS         9,433         2,735         -         12,168           Net investment in capital assets         5,780,925         5,678,023         -         11,458,948           Restricted for other purposes         -         130,416         -         130,416           Unrestricted         38,063         238,884         442,858         719,805	Customer deposits payable from		11,134				-		
Long-term liabilities:       6,413       3,699       -       10,112         OWDA loan payable       171,940       -       -       171,940         OPWC loans payable       65,360       16,412       -       81,772         Net pension liability       670,641       190,572       -       861,213         Total long-term liabilities       914,354       210,683       -       1,125,037         Total liabilities       973,847       362,418       -       1,336,265         Deferred inflows of resources:         Pension OPERS       9,433       2,735       -       12,168         Net investment in capital assets       5,780,925       5,678,023       -       11,458,948         Restricted for other purposes       -       130,416       -       130,416         Unrestricted       38,063       238,884       442,858       719,805	restricted assets				130,416				130,416
Compensated absences payable         6,413         3,699         -         10,112           OWDA loan payable         171,940         -         -         171,940           OPWC loans payable         65,360         16,412         -         81,772           Net pension liability         670,641         190,572         -         861,213           Total long-term liabilities         914,354         210,683         -         1,125,037           Total liabilities         973,847         362,418         -         1,336,265           Deferred inflows of resources:           Pension OPERS         9,433         2,735         -         12,168           Net position:           Net investment in capital assets         5,780,925         5,678,023         -         11,458,948           Restricted for other purposes         -         130,416         -         130,416           Unrestricted         38,063         238,884         442,858         719,805			59,493		151,735				211,228
OPWC loans payable       65,360       16,412       -       81,772         Net pension liability       670,641       190,572       -       861,213         Total long-term liabilities       914,354       210,683       -       1,125,037         Total liabilities       973,847       362,418       -       1,336,265         Deferred inflows of resources:         Pension OPERS       9,433       2,735       -       12,168         Net position:         Net investment in capital assets       5,780,925       5,678,023       -       11,458,948         Restricted for other purposes       -       130,416       -       130,416         Unrestricted       38,063       238,884       442,858       719,805	Compensated absences payable				3,699		-		
Net pension liability         670,641         190,572         -         861,213           Total long-term liabilities         914,354         210,683         -         1,125,037           Total liabilities         973,847         362,418         -         1,336,265           Deferred inflows of resources:           Pension OPERS         9,433         2,735         -         12,168           Net position:           Net investment in capital assets         5,780,925         5,678,023         -         11,458,948           Restricted for other purposes         -         130,416         -         130,416           Unrestricted         38,063         238,884         442,858         719,805					16.412		_		
Total liabilities         973,847         362,418         -         1,336,265           Deferred inflows of resources:           Pension OPERS         9,433         2,735         -         12,168           Net position:           Net investment in capital assets         5,780,925         5,678,023         -         11,458,948           Restricted for other purposes         -         130,416         -         130,416           Unrestricted         38,063         238,884         442,858         719,805									
Deferred inflows of resources:           Pension OPERS.         9,433         2,735         -         12,168           Net position:           Net investment in capital assets.         5,780,925         5,678,023         -         11,458,948           Restricted for other purposes.         -         130,416         -         130,416           Unrestricted         38,063         238,884         442,858         719,805	Total long-term liabilities		914,354		210,683				1,125,037
Pension OPERS.         9,433         2,735         -         12,168           Net position:           Net investment in capital assets.         5,780,925         5,678,023         -         11,458,948           Restricted for other purposes.         -         130,416         -         130,416           Unrestricted         38,063         238,884         442,858         719,805	Total liabilities		973,847		362,418				1,336,265
Net position:         5,780,925         5,678,023         - 11,458,948           Restricted for other purposes         - 130,416         - 130,416           Unrestricted         38,063         238,884         442,858         719,805			9,433		2,735		_		12,168
Net investment in capital assets.       5,780,925       5,678,023       -       11,458,948         Restricted for other purposes.       -       130,416       -       130,416         Unrestricted       38,063       238,884       442,858       719,805			· · · · · · · · · · · · · · · · · · ·		<u> </u>	-			· · · · · · · · · · · · · · · · · · ·
Unrestricted	Net investment in capital assets		5,780,925				- -		
Total net position			38,063				442,858		
	Total net position	\$	5,818,988	\$	6,047,323	\$	442,858	\$	12,309,169

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

**Business-type Activities - Enterprise Funds** Nonmajor Sewer Water **Enterprise** Total **Operating revenues:** \$ Charges for services . . . . . . . . . . . . . . \$ 1,506,405 1,009,077 2,515,482 3,626 <u>28,2</u>88 Other operating revenues . . . . . . . . . 31,914 Total operating revenues. . . . . . . . . . . . 1,510,031 1,037,365 2,547,396 **Operating expenses:** 179,905 789,872 Personal services . . . . . . . . . . . . . . . 609,967 Contract services. . . . . . . . . . . . . . . . 466,586 261,257 727,843 Materials and supplies. . . . . . . . . . . . . 126,860 125,602 252,462 389,367 Depreciation. . . . . . . . . . . . . . . . . . . 212,248 177,119 23,695 23,751 56 1,415,717 767,578 2,183,295 Total operating expenses. . . . . . . . . . . . Operating income . . . . . . . . . . . . . . . . 94,314 269,787 364,101 **Nonoperating revenues (expenses):** Interest and fiscal charges . . . . . . . . . . (9,112)(6,867)(15,979)Gain (Loss) on disposal of capital assets . . . (173,144)434 (172,710)Total nonoperating revenues (expenses) . . . (182,256)(6,433)(188,689)Change in net position . . . . . . . . . . . . . . (87,942)263,354 175,412 Net position at beginning of year (restated). 5,906,930 5,783,969 442,858 12,133,757 5,818,988 12,309,169 Net position at end of year . . . . . . . . . 6,047,323 442,858

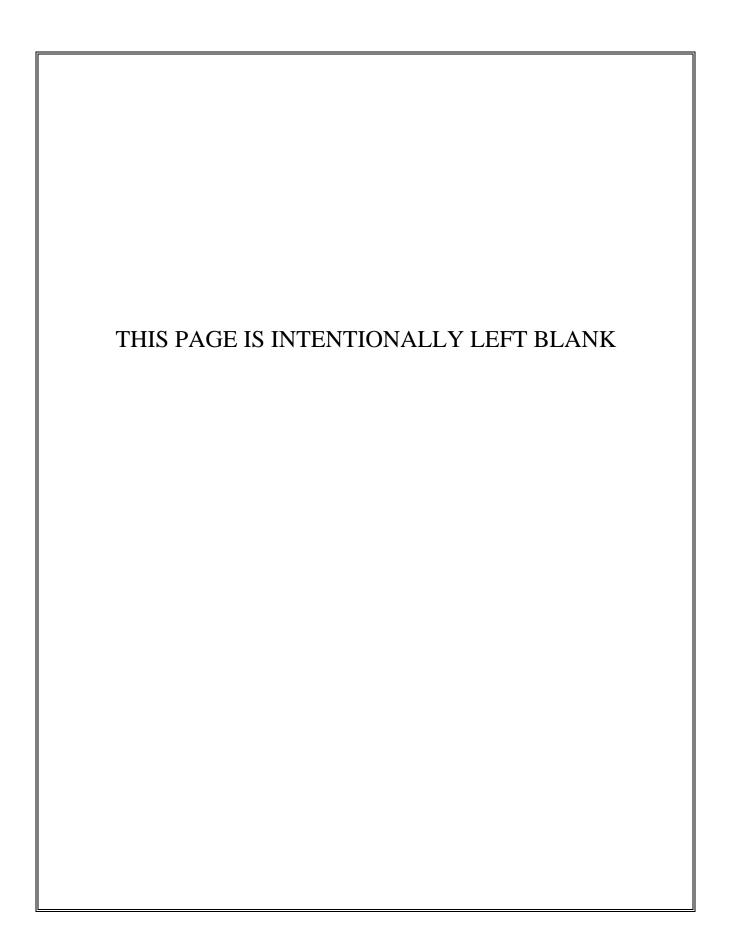
## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

### FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

	Business-type Activities - Enterprise Funds							
		Sewer		Water		onmajor nterprise		Total
Cash flows from operating activities:  Cash received from customers.  Cash received from other operations.  Cash payments for personal services.  Cash payments for contractual services  Cash payments for materials and supplies  Cash payments for other expenses.	\$	1,515,715 3,626 (515,158) (468,544) (128,390) (56)	\$	998,306 28,288 (152,333) (262,895) (126,646) (19,967)	\$	- - - - -	\$	2,514,021 31,914 (667,491) (731,439) (255,036) (20,023)
Net cash provided by operating activities		407,193		464,753				871,946
Cash flows from capital and related financing activities: Gain on sale of capital assets		408		434		-		842
Acquisition of capital assets		(20,947) 16,536 (10,915) (10,958)		(18,500) - (4,395) - (24,716)		- - -		(39,447) 16,536 (15,310) (10,958)
Principal retirement on other loans		(361,486) (9,221)		(34,716) (288,483) (6,951)		- - -		(34,716) (649,969) (16,172)
Net cash used in capital and related financing activities		(396,583)		(352,611)				(749,194)
Net increase in cash and cash equivalents		10,610		112,142		-		122,752
Cash and cash equivalents at beginning of year Cash and cash equivalents at end of year	\$	322,655 333,265	\$	398,041 510,183	\$	442,858 442,858	\$	1,163,554 1,286,306
Reconciliation of operating income to net cash provided by operating activities:								
Operating income	\$	94,314	\$	269,787	\$	-	\$	364,101
Adjustments: Depreciation		212,248		177,119		-		389,367
Changes in assets, deferred outflows of resources, liabilities and deferred outflows of resources:								
Materials and supplies inventory		(1,530) 9,310 (3,153) (89,940) 2,006 (781)		(1,044) (10,771) (1,048) (21,396) (590)		- - - -		(2,574) (1,461) (4,201) (111,336) 1,416 (781)
Accrued wages and benefits		1,873 475 10 (381)		875 203 (42) 929 3,728		- - - -		2,748 678 (32) 548 3,728
Net pension liability		192,942 (10,200)		50,043 (3,040)		-		242,985 (13,240)
Net cash provided by operating activities	\$	407,193	\$	464,753	\$	-	\$	871,946

### STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

	A	gency
Assets:  Cash and cash equivalents in segregated accounts	\$	6,502
Total assets	\$	6,502
Liabilities: Intergovernmental payable	\$	6,502
Total liabilities	\$	6,502



NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### NOTE 1 - DESCRIPTION OF THE CITY AND REPORTING ENTITY

The City of Belpre (the "City") is a home-rule municipal corporation, incorporated under the laws of the State of Ohio. The City is organized as a Mayor/Council form of government. Located in the southern part of Washington County, Belpre became a city in 1961. The Mayor, Auditor, Treasurer, and Law Director, all with four year terms, and an eight member Council, with two year terms, are elected. Department directors and public members of various boards and commissions are appointed by the Mayor.

### Reporting Entity

A reporting entity consists of the primary government, component units, and other organizations that are included to ensure that financial statements are not misleading. The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City. For the City of Belpre, this includes various services including police protection, recreation (including parks), planning and zoning, street maintenance and repair, sanitation, water and sewer, and general administrative services. The operation of each of these activities is directly controlled by Council through the budgetary process.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board; and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to the organization; or the City is obligated for the debt of the organizations. Component units may also include organizations for which the City authorizes the issuance of debt or the levying of taxes, or determines the budget. There are no component units included as part of this report.

The City participates in the Community Action Program Corporation of Washington-Morgan Counties, Ohio, and the Wood, Washington, Wirt Planning Commission and the Regional Income Tax Agency, which are defined as jointly governed organizations. Additional information concerning the jointly governed organizations is presented in Note 18.

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Belpre have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the City's accounting policies are described below.

### A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Government-wide Financial Statements-The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for business-type activities of the City. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

**Fund Financial Statements-**During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

### **B.** Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

Governmental Funds-Governmental funds are those through which most governmental functions of the City are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

**General Fund** - The General Fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Street Fund** - The Street Fund is used to account for the portion of the State gasoline tax and motor vehicle registration fees restricted for maintenance of streets within the City.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Other governmental funds of the City are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

**Proprietary Funds -** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as either enterprise or internal service. The City's proprietary funds are all classified as enterprise funds. Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

**Sewer Fund** - The Sewer Fund is used to account for the revenues generated from the charges for sanitary sewer services provided to the residential and commercial users of the City.

**Water Fund** - The Water Fund is used to account for the revenues generated from the charges for distribution of water to the residential and commercial users of the City.

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. There are four categories of fiduciary funds; pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary funds are agency funds. The City's agency funds account for payroll activity, pass-thru activity, and mayor's court collections that are distributed to various local governments.

### C. Measurement Focus

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities accounts for increases (i.e. revenues) and decreases (i.e. expenditures) in total net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Therefore, governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of fund net position. The statement of changes in revenues, expenses, and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions**- Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements, and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 8). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 8). Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied (See Note 8). Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the City must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from a nonexchange transaction must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: municipal income taxes, hotel taxes, charges for services, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), interest, grants, fees, and rentals.

**Deferred Outflows of Resources and Deferred Inflows of Resources** - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, See Note 15 for deferred outflows of resources related the City's net pension liability.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2017, but which were levied to finance 2018 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes, but is not limited to, income taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the City, See Note 15 for deferred inflows of resources related to the City's net pension liability. This deferred inflow of resources is only reported on the government-wide statement of net position.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Budget Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the department level and, within each, at the personal services and other operating level within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the City Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were adopted by Council.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts in the budgetary statements reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### F. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool except for funds from the Mayor's Court, which is reported separately in cash and cash equivalents in segregated accounts. Individual fund integrity is maintained through City records. Interest in the pool is presented as "equity in pooled cash and cash equivalents".

The City had no investments at December 31, 2017.

Following the Codified Ordinances of the City as well as Ohio statutes, the City has, by resolution, specified the funds to receive an allocation of interest earnings. Interest is distributed to the General Fund and Street and State Highway Special Revenue Funds. Interest revenue credited to the General Fund during 2017 amounted to \$12,009, which includes \$8,003 assigned from other City funds.

Investments with an original maturity of three months or less at the time of purchase and investments of the cash management pool are presented on the financial statements as cash equivalents.

### G. Inventory

Inventories of all funds are stated at cost which is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as expenditures in the governmental fund types and as expenses in the proprietary fund type.

### H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2017, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which the services are consumed.

### I. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Restricted assets in the enterprise funds represent cash and cash equivalents set aside for repayment of deposits to utility customers. Unclaimed monies that are required to be held for five years before they may be utilized by the City are reported as restricted in the General Fund.

### J. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their aquisition value as of the date received. The City maintains a capitalization threshold of one thousand dollars. The City's infrastructure consists of City streets, street signs, traffic signals, and water and sewer systems. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

All capital assets are depreciated, except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental	Business-Type
	Activities	Activities
Description	Estimated Lives	Estimated Lives
Buildings and Improvements	20 - 50 years	20 - 50 years
Machinery and Equipment	5 - 20 years	5 - 20 years
Vehicles	8 years	8 years
Infrastructure	30 years	50 - 65 years

The City's infrastructure consists of City streets, street signs, traffic signals, and water and sewer systems and includes infrastructure acquired prior to December 31, 1980.

### **K.** Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The liability for vacation benefits is recorded as "vacation benefits payable". The balances are to be used by employees in the year following the year in which the benefit was earned.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at year end taking into consideration any limits specified in the City's termination policy. The City records a liability for accumulated unused sick leave for all employees after ten year years of service.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. All payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Long-term loans, lease purchase agreements and capital leases are recognized as a liability on the governmental fund financial statements when due.

### M. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable in the general fund.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of City Council, which includes giving the City Auditor the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### N. Net Position

Net position represents the difference between assets and liabilities. Net position invested in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

### O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for sewer and water utility services. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. Revenues and expenses not meeting the definition are reported as non-operating.

### P. Contributions of Capital

Contributions of capital in the governmental activities and the proprietary fund financial statements can arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction. The City did not receive any contributions of capital during 2017.

### Q. Internal Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated. Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities. Payments of interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### R. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### S. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For 2017, the City has implemented GASB Statement No. 80, "Blending Requirements for Certain Component Units - An Amendment of GASB Statement No. 14", GASB Statement No. 81 "Irrevocable Split-Interest Agreements", and GASB Statement No. 82, "Pension Issues - An Amendment of GASB Statements No. 67, No. 68, and No. 73".

GASB Statement No. 80 amends the blending requirements for the financial statement presentation of component units. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The implementation of GASB Statement No. 80 did not have an effect on the financial statements of the City.

GASB Statement No. 81 improves the accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The implementation of GASB Statement No. 81 did not have an effect on the financial statements of the City.

GASB Statement No. 82 addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The implementation of GASB Statement No. 82 did not have an effect on the financial statements of the City.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

#### **B.** Restatement of Net Position

The net position at December 31, 2017 has been restated to restate capital assets to adjust for depreciation that was not accounted for in previous years. This restatement had the following effect on net position:

	Governmental	Business-type	Sewer	Water
	Activities	Activities	Fund	Fund
Net position as previously reported	\$ 9,396,737	\$ 12,346,921	\$ 5,993,718	\$ 5,910,345
Restatement of capital assets	(537,188)	(213,164)	(86,788)	(126,376)
Restated Net position at July 1	\$ 8,859,549	\$ 12,133,757	\$ 5,906,930	\$ 5,783,969

#### NOTE 4 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the General Fund and Street Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);
- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

# **NOTE 4 - BUDGETARY BASIS OF ACCOUNTING - (Continued)**

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for the General Fund and Street Fund:

# **Net Change in Fund Balance**

	General Fund			Street Fund
Budget basis	\$	(40,312)	5	\$ (28,179)
Net adjustment for revenue accruals		(55,548)		(1,912)
Net adjustment for expenditure accruals		9,743		(11,852)
Net adjustment for other financing sources		(6,159)		-
Net adjustment for fund reclassification		50,641	_	
GAAP basis	\$	(41,635)	_5	\$ (41,943)

Certain funds that are legally budgeted in separate special revenue and capital projects funds are considered part of the general fund on a GAAP basis.

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 5 - FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	(	General	 Street	lonmajor vernmental Funds	Go	Total vernmental Funds
Nonspendable:						
Materials and supplies inventory	\$	2,920	\$ 8,570	\$ -	\$	11,490
Prepaids		20,105	5,315			25,420
Total nonspendable		23,025	 13,885			36,910
Restricted:						
Street improvements		-	133,224	115,560		248,784
Community development		-	-	24,103		24,103
Law enforcement		-	-	23,164		23,164
Pool improvements		-	-	676		676
Parks and recreation		-	-	9,868		9,868
Mayor's Court		-	-	51,046		51,046
Unclaimed monies		5,978	-	-		5,978
Issue II improvements			_	4,205		4,205
Total restricted		5,978	133,224	228,622		367,824
Committed:						
Swimming pool operations		-	 _	14,714		14,714
Total committed				 14,714		14,714
Assigned:						
Subsequent year appropriations		373,972	_	 		373,972
Total assigned		373,972		<u> </u>		373,972
Unassigned		594,277	 	 		594,277
Total fund balances	\$	997,252	\$ 147,109	\$ 243,336	\$	1,387,697

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 6 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the City Auditor by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts:
- 6. No-load money market mutual funds consisting exclusively of obligations described in items 1 or 2 above:
- 7. The State Treasurer's investment pool (STAR Ohio); and,

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 6 - DEPOSITS AND INVESTMENTS - (Continued)**

Certain banker's acceptance and commercial paper notes for a period not to exceed two hundred seventy
days in an amount not to exceed 25 percent of the interim monies available for investment at any one
time.

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and,
- 3. Obligations of the City.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Historically, the City has not purchased these types of investments or issued these types of notes. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **Deposits with Financial Institutions**

At December 31, 2017, the carrying amount of all City deposits was \$2,437,000 and the bank balance of all City deposits was \$2,530,222. Of the bank balance, \$500,000 was covered by the FDIC and \$2,030,222 was covered by the Ohio Pooled Collateral System.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a reduced rate set by the Treasurer of State.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 7 - INTERFUND ACTIVITY**

Interfund transfers during 2017 consisted of the following:

	Trai	nsfers from
Transfers to		General
Street fund Nonmajor special revenue fund	\$	100,000 30,000
Total Transfers	\$	130,000

Generally, transfers are used to move revenues from the fund that Statute or budget requires to collect them to the fund that Statute or budget requires to expend them; to move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; and to segregate money for anticipated capital projects.

The transfers from the General Fund to the Street Fund and to the Swimming Pool Nonmajor Special Revenue Fund were made to supplement any revenue shortfalls.

Internal fund balances between governmental funds are eliminated on the government-wide financial statements; therefore, no internal balances at December 31, 2017 are reported on the statement of net position. All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

#### **NOTE 8 - RECEIVABLES**

Receivables at December 31, 2017, consisted of municipal income tax, property taxes, interest, accounts (billings for user charged services including unbilled utility services), and intergovernmental receivables arising from entitlements and shared revenues. No allowance for doubtful accounts has been recorded because uncollectible amounts are expected to be insignificant. All receivables, except property and income taxes, are expected to be received within one year. Property and income taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

#### A. Property Taxes

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 8 - RECEIVABLES - (Continued)**

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2017 public utility property taxes became a lien December 31, 2016, are levied after October 1, 2017, and are collected in 2018 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Belpre. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2017 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by unearned revenue since the current taxes were not levied to finance 2017 operations and the collection of delinquent taxes has been offset by deferred inflows of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is reported as a deferred inflow of resources.

The full tax rate for all City operations for the year ended December 31, 2017 was \$5.15 per \$1,000 of assessed value. The assessed values of real and public utility property upon which 2017 property tax receipts were based are as follows:

Real Property	\$ 122,133,570
Public Utility Tangible Property	2,921,930
Total Assessed Value	\$ 125,055,500

#### **B.** Income Taxes

The City levies a municipal income tax of one percent on substantially all earned income arising from employment or business activities within the City as well as income of residents earned outside of the City.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. Income tax proceeds are distributed to the General Fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

# **NOTE 8 - RECEIVABLES - (Continued)**

# C. Intergovernmental Receivables

A summary of intergovernmental receivables follows:

<b>Governmental Activities</b>	Amounts		
Local Government	\$ 50,719		
Gasoline and Excise Tax	124,239		
Motor Vehicle License Tax	30,094		
Rollback and Homestead	27,000		
	\$232,052		

#### **NOTE 9 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2017, was as follows. Capital assets at December 31, 2016 have been restated as described in Note 3.B.

	Balance			Restated Balance
	<u>12/31/16</u>	<u>Adjustments</u>		<u>12/31/16</u>
Capital assets, not being depreciated:				
Land	\$ 2,727,575	\$ -	\$	2,727,575
Total capital assets, not being depreciated	 2,727,575		_	2,727,575
Capital assets, being depreciated:				
Buildings and Improvements	4,938,797	-		4,938,797
Machinery and Equipment	1,242,711	-		1,242,711
Vehicles	2,319,254	-		2,319,254
City Streets	21,263,638	-		21,263,638
Street Signals	 698,289			698,289
Total capital assets, being depreciated	 30,462,689		_	30,462,689
Less: accumulated depreciation				
Buildings and Improvements	(2,085,029)	(63,215)		(2,148,244)
Machinery and Equipment	(932,545)	(12,340)		(944,885)
Vehicles	(2,060,057)	28,475		(2,031,582)
City Streets	(18,139,944)	(493,734)		(18,633,678)
Street Signals	 (553,203)	3,626		(549,577)
Total accumulated depreciation	 (23,770,778)	(537,188)	_	(24,307,966)
Governmental activities capital assets, net	\$ 9,419,486	\$ (537,188)	\$	8,882,298

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

# **NOTE 9 - CAPITAL ASSETS - (Continued)**

Governmental Activities:	Restated Balance 12/31/16	Increases	Decreases	Balance 12/31/17
Capital Assets not being Depreciated: Land	\$ 2,727,575	\$ -	\$ -	\$ 2,727,575
Total Capital Assets not being Depreciated	2,727,575		_	2,727,575
Capital Assets being Depreciated: Buildings and Improvements Machinery and Equipment Vehicles City Streets Street Signals	4,938,797 1,242,711 2,319,254 21,263,638 698,289	11,105 6,405 36,683	- - - -	4,949,902 1,249,116 2,355,937 21,263,638 698,289
Total Capital Assets being Depreciated	30,462,689	54,193	-	30,516,882
Less Accumulated Depreciation: Buildings and Improvements Machinery and Equipment Vehicles City Streets Street Signals	(2,148,244) (944,885) (2,031,582) (18,633,678) (549,577)	(112,060) (73,584) (91,131) (721,055) (7,660)	- - - -	(2,260,304) (1,018,469) (2,122,713) (19,354,733) (557,237)
Total Accumulated Depreciation	(24,307,966)	(1,005,490)		(25,313,456)
Total Capital Assets being Depreciated, Net	6,154,723	(951,297)	-	5,203,426
Governmental Activities Capital Assets, Net	\$ 8,882,298	\$ (951,297)	\$ -	\$ 7,931,001

Depreciation expense was charged to governmental programs as follows:

General Government	\$32,604
Security of Persons and Property:	
Police	69,189
Fire	46,601
Transportation	782,604
Leisure Time Activities:	
Senior Center	13,240
Parks	36,725
Pool	24,527
Total Depreciation Expense	\$1,005,490

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

# **NOTE 9 - CAPITAL ASSETS - (Continued)**

Business-type activity for the year ended December 31, 2017, was as follows. Capital assets at December 31, 2016 have been restated as described in Note 3.B.

Capital assets, not being depreciated:		Balance 12/31/16	Adjustments		Restated Balance 12/31/16
Land	\$	242,194	\$ -	\$	242,194
Construction in progress	Ť	173,552	-	_	173,552
Total capital assets, not being depreciated		415,746			415,746
Capital assets, being depreciated:					
Buildings and Improvements		761,774	-		761,774
Machinery and Equipment		1,630,842	-		1,630,842
Vehicles		123,767	-		123,767
Infrastructure		16,757,363			16,757,363
Total capital assets, being depreciated		19,273,746			19,273,746
Less: accumulated depreciation					
Buildings and Improvements		(338,598)	41,420		(297,178)
Machinery and Equipment		(1,261,528)	(28,690)		(1,290,218)
Vehicles		(115,761)	1,970		(113,791)
Infrastructure		(5,508,691)	(227,864)		(5,736,555)
Total accumulated depreciation		(7,224,578)	(213,164)		(7,437,742)
Governmental activities capital assets, net	\$	12,464,914	\$ (213,164)	\$	12,251,750

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

# **NOTE 9 - CAPITAL ASSETS - (Continued)**

	Restated Balance			Balance
<b>Business-Type Activities:</b>	12/31/16	Increases	Decreases	12/31/17
Capital Assets not being Depreciated: Land Construction in Progress	\$ 242,194 173,552	\$ - -	\$ - (173,552)	\$ 242,194
Total Capital Assets not being Depreciated	415,746		(173,552)	242,194
Capital Assets being Depreciated: Buildings and Improvements Machinery and Equipment Vehicles Infrastructure	761,774 1,630,842 123,767 16,757,363	39,447 - -	- - - -	761,774 1,670,289 123,767 16,757,363
Total Capital Assets being Depreciated	19,273,746	39,447		19,313,193
Less Accumulated Depreciation: Buildings and Improvements Machinery and Equipment Vehicles Infrastructure	(297,178) (1,290,218) (113,791) (5,736,555)	(15,630) (85,685) (5,693) (282,359)	- - - -	(312,808) (1,375,903) (119,484) (6,018,914)
Total Accumulated Depreciation	(7,437,742)	(389,367)		(7,827,109)
Total Capital Assets being Depreciated, Net	11,836,004	(349,920)		11,486,084
Business-Type Activities Capital Assets, Net	\$ 12,251,750	\$ (349,920)	\$ (173,552)	\$ 11,728,278

Depreciation expense was charged to the business-type activities as follows:

Sewer Water	\$ 212,248 177,119
Total depreciation expense - business-type activities:	\$ 389,367

#### NOTE 10 - CAPITAL LEASES - LESSEE DISCLOSURE

In previous years, the City entered into a capitalized lease for energy and pool improvements. Capital lease payments have been reclassified and are reflected as debt service expenditures on the statement of revenues, expenditures, and changes in fund balances for the governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis. The City made principal payments during 2017 of \$116,865 in the governmental activities and \$649,969 in the business-type activities. At December 31, 2017, there were no further obligations outstanding.

The assets constructed through the capital lease are as follows:

	Governmental Activities	Business-Type Activities
Property under Capital Lease Less Accumulated Depreciation	\$1,337,675 (259,579)	\$7,503,557 (1,367,954)
Total at December 31, 2017	\$1,078,096	\$6,135,603

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### NOTE 11 - LEASE PURCHASE OBLIGATION - LESSEE DISCLOSURE

During 2014, the City entered into a lease purchase agreement in the amount of \$111,699 to finance HVAC improvements to the City building. Capital assets of \$111,699 have been reported in buildings and improvements of the governmental activities at December 31, 2017.

Lease purchase payments have been reclassified and are reflected as debt service expenditures on the statement of revenues, expenditures, and changes in fund balances for the governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis. The City made principal payments during 2017 of \$22,376 in the governmental activities.

The following is a schedule of the future long-term minimum lease payments required under the lease purchase agreement and the present value of the minimum lease payments as of December 31, 2017:

Year Ending	Governmental				
December 31,	Activities				
2018	\$	24,137			
2019		22,125			
Total Minimum Lease Payments		46,262			
Less: Amount Representing Interest		(1,398)			
Present Value of Net Minimum Lease Payments	\$	44,864			

#### **NOTE 12 - LONG-TERM OBLIGATIONS**

A schedule of changes in long-term obligations for the governmental activities of the City during 2017 follows:

	 Balance 12/31/16	Additions Retirements			Balance dditions Retirements 12/31/17		
Governmental Activities:				_			
Capital Lease - 4.15%	\$ 116,865	\$ -	\$	(116,865)	\$ -	\$	-
Lease Purchase - 3.087%	67,240	-		(22,376)	44,864		23,077
Police Pension	16,562	-		(606)	15,956		632
Net Pension Liability	2,622,036	443,650		-	3,065,686		-
Compensated Absences	39,335	43,411		(39,335)	43,411		-
Total Governmental Activities	\$ 2,862,038	\$ 487,061	\$	(179,182)	\$ 3,169,917	\$	23,709

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)**

The following tables present the changes in long-term obligations during the year.

		Balance 12/31/16	Λđ	lditions	D.	etirements	Balance 12/31/17	]	mounts Due in ne Year
<b>Business-Type Activities:</b>	_	12/31/10	Au	ditions	10	ctircincitis	12/31/17		iic i cai
OPWC Loans:									
Water Well - 2%	\$	25,291	\$	-	\$	(4,395)	\$ 20,896	\$	4,484
Wastewater Treatment Plant - 2%		87,409		-		(10,915)	76,494		11,134
Total OPWC Loans		112,700		-		(15,310)	97,390		15,618
OWDA Loan - Rt. 7 Project		166,362		16,536		(10,958)	171,940		
Other Loans:									
Water Tank Loan, 2014 - 3.99%		34,716		-		(34,716)	-		-
Total Other Loans		34,716		-		(34,716)	-		-
Capital Lease		649,969		-		(649,969)	-		_
Net Pension Liability		618,228	2	242,985		-	861,213		-
Compensated Absences		10,144		10,112		(10,144)	10,112		-
Total Business-Type Activities	\$	1,592,119	\$ 2	269,633	\$	(721,097)	\$ 1,140,655	\$	15,618

The police pension is paid from general property tax revenues from the General Fund. The police pension liability payments are reflected as program expenditures in the General Fund budgetary statement and principal and interest in the fund financial statements. Capital leases will be paid with energy savings from the General Fund and the Water and Sewer Enterprise Funds. The lease purchase agreement will be paid from the General Fund. Compensated absences for sick leave liabilities will be paid from the General Fund, Street Special Revenue Fund, and Sewer and Water Enterprise Funds. See Note 15 for details on the net pension liability

The final draw on the Ohio Public Works Commission (OPWC) water well loan was received on September 18, 2000. The full amount of the loan was \$80,103 and was used for improvements to the water well. Charges for services in the Water Enterprise Fund will repay this obligation. The OPWC loan matures in 2024.

The final draw on the OPWC wastewater treatment plant loan was received in 2003. The full amount of the loan was \$207,000. On November 18, 1999, the City was approved for a \$1,023,600 loan for its portion of the Issue II treatment plant project. Since the treatment plant improvements were completed under budget, the City did not borrow the full amount of the approved loan. The amount borrowed was \$850,444. Charges for services in the Sewer Enterprise Fund will repay these obligations.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

# **NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)**

On July 10, 2003, the City was approved for an \$850,000 loan to construct a new water storage tank. The first draws on the loan were not made until 2004. Since the project was completed under budget, the City did not borrow the full amount of the approved loan. The amount borrowed was \$646,484. In January, 2014 the loan matured and a new loan in the amount of \$196,544 was issued, maturing on July 21, 2017. Charges for services in the Water Enterprise Fund will repay this obligation.

On January 29, 2015, the City was approved for a \$218,400 loan from the OWDA to finance the City's portion of the Route 7 sewer project. The City has pledged future sewer revenues to repay the OWDA loan. A final debt service schedule is not currently available for the loan. A debt service schedule will become available for this loan once all disbursements have been made and the loan is finalized. Annual principal and interest payments on the Route 7 sewer loan is expected to require 0 percent of net revenues and 0 percent of total revenues. At December 31, 2017, \$188,377 of the total loan amount has been disbursed. Principal paid for the current year was \$10,958, total net revenues were \$323,098 and total revenues were \$1,510,031.

The City's overall legal debt margin was \$13,130,828 at December 31, 2017.

Principal and interest requirements to retire the police pension liability at December 31, 2017, are as follows:

Year	Pr	Principal		Interest		Interest		Total	
2018	\$	632	\$	673	\$	1,305			
2019		658		647		1,305			
2020		686		619		1,305			
2021		715		590		1,305			
2022		745		560		1,305			
2023 - 2027		4,225		2,300		6,525			
2028 - 2032		5,195		1,330		6,525			
2033 - 2035		3,100		212		3,312			
	\$	15,956	\$	6,931	\$	22,887			

Principal and interest requirements to retire the OPWC loans at December 31, 2017, are as follows:

Year	Principal	Interest	Total
2018 2019	\$ 15,618 15,931	\$ 1,871 1,557	\$ 17,489 17,488
2020	16,252	1,236	17,488
2021	16,577	910	17,487
2022	14,471	586	15,057
2023-2024	18,541	371	18,912
	\$ 97,390	\$ 6,531	\$103,921

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 13 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2017, the City contracted with USI Midwest, LLC and insurance coverage is provided by the Public Entity Risk Services of Ohio (PERSO).

There were no significant reductions in coverage from prior years and claims have not exceeded insurance coverage in any of the last three years. The various types of coverages, limits, and deductibles are as follows:

Type of Coverage	Limit	Aggregate	Deductible
<b>Property:</b> Blanket Building and Contents	\$26,204,857		\$1,000
Liability:			
General	1,000,000 per Occurrence	\$3,000,000	0
Public Officials Liability	1,000,000 per Occurrence	3,000,000	0
Law Enforcement	1,000,000 per Occurrence	3,000,000	2,000
Vehicle:			
Liability Medical Expense	3,000,000 5,000		0

The City pays the State Workers' Compensation System a premium for employee injury coverage based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

#### **NOTE 14 - EMPLOYEE BENEFITS**

#### A. Insurance

The City provides life insurance and accidental death and dismemberment insurance for the union employees. The insurance is provided through the AFSCME Care Plan for AFSCME union members and through United Commercial Travelers for police personnel.

The City provides comprehensive major medical insurance for full time employees, other than police, through Ohio Insurance Services Agency and for police through the United Food & Commercial Worker's Union. The City pays 80% of the total monthly premium for the first plan and 94% of the monthly premium for the second plan. Premiums are paid from the same funds that pay the employees' salaries.

#### **B.** Compensated Absences

The criteria for determining vested sick leave are derived from negotiated agreements and State laws. Upon retirement, all employees with ten or more years of service with the City are paid twenty-five percent of their sick leave up to a maximum of 240 hours; however, union employees under the American Federation of State, County, and Municipal Employees with twenty or more years of service are paid twenty-five percent of their sick leave up to a maximum of 300 hours. Upon voluntary termination, death, or retirement, all employees will receive 100% of vacation earned for the current year and not previously taken.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### NOTE 15 - DEFINED BENEFIT PENSION PLANS

#### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits or overfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

	see OPERS CAFR referenced above for ac	<u> </u>
Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

# Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 **Age and Service Requirements:**Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 2.25%.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 2.25% COLA adjustment on the defined benefit portion of their benefit.

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local		
2017 Statutory Maximum Contribution Rates			
Employer	14.0	%	
Employee	10.0	%	
2017 Actual Contribution Rates			
Employer:			
Pension	13.0	%	
Post-employment Health Care Benefits	1.0	%	
Total Employer	14.0	%	
Employee	10.0	%	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan was \$168,706 for 2017. Of this amount, \$7,313 is reported as intergovernmental payable.

#### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OPF website at <a href="www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police
2017 Statutory Maximum Contribution Rates	
Employer	19.50 %
Employee	12.25 %
2017 Actual Contribution Rates	
Employer:	
Pension	19.00 %
Post-employment Health Care Benefits	0.50 %
Total Employer	19.50 %
Employee	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$111,051 for 2017. Of this amount \$5,197 is reported as intergovernmental payable.

In addition to current contributions, the City pays installments on a specific liability of the City incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2017, the specific liability of the City was \$15,956 payable in semi-annual payments through the year 2035.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the OPERS Traditional Pension Plan was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2016, and was determined by rolling forward the total pension liability as of January 1, 2016, to December 31, 2016. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

# NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Following is information related to the proportionate share and pension expense:

		OPERS -			
	T	raditional		OP&F	 Total
Proportion of the net					
pension liability					
prior measurement date	C	0.01025500%	0.	02356720%	
Proportion of the net					
pension liability					
current measurement date	C	0.01021700%	0.	02536800%	
Change in proportionate share	- <u>C</u>	0.00003800%	0.	00180080%	
Proportionate share of the net					
pension liability	\$	2,320,107	\$	1,606,792	\$ 3,926,899
Pension expense		469,867		251,408	721,275

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

# NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

At December 31, 2017, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

OPERS -					
Tr	aditional		OP&F	Total	
\$	3,144	\$	455	\$	3,599
	345,516		156,253		501,769
	367,997		-		367,997
	16,860		78,771		95,631
	168,706		111,051		279,757
\$	902,223	\$	346,530	\$	1,248,753
•	13 800	Ф	3 600	•	17,508
Ψ	13,007	Ψ	3,077	Ψ	17,500
	45 950		26.047		72,006
	73,737		20,047		12,000
\$	59,768	\$	29,746	\$	89,514
	\$ \$	\$ 3,144  345,516 367,997  16,860  168,706  \$ 902,223  \$ 13,809	\$ 3,144 \$  345,516 367,997  16,860  168,706  \$ 902,223 \$  \$ 13,809 \$	Traditional       OP&F         \$ 3,144 \$ 455         345,516 367,997 -       156,253 367,997 -         16,860 78,771         168,706 111,051         \$ 902,223 \$ 346,530         \$ 13,809 \$ 3,699         45,959 26,047	\$ 3,144 \$ 455 \$  345,516 156,253 367,997 -  16,860 78,771  168,706 111,051  \$ 902,223 \$ 346,530 \$  \$ 13,809 \$ 3,699 \$  45,959 26,047

\$279,757 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2018.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

OPERS -											
	Tr	aditional		OP&F	Total						
Year Ending December 31:											
2018	\$	268,297	\$	68,574	\$	336,871					
2019	293,121			68,571		361,692					
2020		122,460		54,331		176,791					
2021		(10,129)		(1,451)		(11,580)					
2022		-		14,155		14,155					
Thereafter	-			1,553		1,553					
Total	\$	673,749	\$	205,733	\$	879,482					

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2016, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. In 2016, the Board's actuarial consultants conducted an experience study for the period 2011 through 2015, comparing assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions, with the most notable being a reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, for the defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Wage inflation
Future salary increases, including inflation
COLA or ad hoc COLA

Investment rate of return Actuarial cost method 3.25%
3.25% to 10.75% including wage inflation
Pre 1/7/2013 retirees: 3.00%, simple
Post 1/7/2013 retirees: 3.00%, simple
through 2018, then 2.15% simple
7.50%
Individual entry age

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Mortality rates are based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2016, OPERS managed investments in four investment portfolios: the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The 401(h) Health Care Trust portfolio was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. The Defined Benefit portfolio historically included the assets of the Member-Directed retiree medical accounts funded through the VEBA Trust. However, the VEBA Trust was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio is 8.3% for 2016.

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The table below displays the Board-approved asset allocation policy for 2016 and the long-term expected real rates of return:

		Weighted Average					
		Long-Term Expected					
	Target	Real Rate of Return					
Asset Class	Allocation	(Arithmetic)					
Fixed income	23.00 %	2.75 %					
Domestic equities	20.70	6.34					
Real estate	10.00	4.75					
Private equity	10.00	8.97					
International equities	18.30	7.95					
Other investments	18.00	4.92					
Total	100.00 %	5.66 %					

**Discount Rate** - The discount rate used to measure the total pension liability/asset was 7.50%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. A discount rate of 8.00% was used in the previous measurement period. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.50%, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.50%) or one-percentage-point higher (8.50%) than the current rate:

	Current								
	1%	6 Decrease (6.50%)	Dis	(7.50%)	1% Increase (8.50%)				
City's proportionate share		_							
of the net pension liability (asset):									
Traditional Pension Plan	\$	3,544,482	\$	2,320,107	\$	1,299,807			

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2016 is based on the results of an actuarial valuation date of January 1, 2016, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2016, are presented below:

Valuation dateJanuary 1, 2016Actuarial cost methodEntry age normalInvestment rate of return8.25%Projected salary increases4.25% - 11.00%Payroll increases3.75%Inflation assumptions3.25%Cost of living adjustments2.60% and 3.00% simple

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed for the five-year period ended December 31, 2016. The recommended assumption changes based on this experience study were adopted by OPF's Board and were effective beginning with the January 1, 2017 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2016 are summarized below:

Asset Class	Target Allocation	10 Year Expected Real Rate of Return **	30 Year Expected Real Rate of Return **				
7 155Ct C1455	7 thocation	Real Rate of Return	Real Rate of Return				
Cash and Cash Equivalents	- %						
Domestic Equity	16.00	4.46 %	5.21 %				
Non-US Equity	16.00	4.66	5.40				
Core Fixed Income *	20.00	1.67	2.37				
Global Inflation							
Protected Securities *	20.00	0.49	2.33				
High Yield	15.00	3.33	4.48				
Real Estate	12.00	4.71	5.65				
Private Markets	8.00	7.31	7.99				
Timber	5.00	6.87	6.87				
Master Limited Partnerships	8.00	6.92	7.36				
Total	120.00 %						

Note: assumptions are geometric.

OPF's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - The total pension liability was calculated using the discount rate of 8.25%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

<sup>\*</sup> levered 2x

<sup>\*\*</sup> numbers include inflation

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25%, as well as what

the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25%), or one percentage point higher (9.25%) than the current rate.

	Current								
	1% Decrease	Discount Rate	1% Increase						
	(7.25%)	(8.25%)	(9.25%)						
City's proportionate share									
of the net pension liability	\$ 2,140,045	\$ 1,606,792	\$ 1,154,837						

#### **NOTE 16 - POSTRETIREMENT BENEFIT PLANS**

#### A. Ohio Public Employees Retirement System

Plan Description - OPERS administers three separate pension plans: The Traditional Pension Plan—a cost-sharing, multiple-employer defined benefit pension plan; the Member Directed Plan—a defined contribution plan; and the Combined Plan—a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and the Combined plans. This trust is also used to fund health care for Member Directed Plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, Member-Directed Plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2016 CAFR for details.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the OPERS Board of Trustees (OPERS Board) in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administered in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 16 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2017, local government employers contributed 14.00% of covered payroll. Each year the OPERS' Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan and Combined Plan for 2017 was 1.00%.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

The City's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2017, 2016, and 2015 were \$12,977, \$25,115, and \$25,234, respectively; 95.97% has been contributed for 2017 and 100% has been contributed for 2016 and 2017. The remaining 2017 post-employment health care benefits liability has been reported as intergovernmental payable on the basic financial statements.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under State Bill 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4.00% of the employer contributions toward the health care fund after the end of the transition period.

#### B. Ohio Police and Fire Pension Fund

Plan Description - The City contributes to the OP&F Pension Fund sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-employment health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the OP&F, 140 East Town Street, Columbus, Ohio 43215-5164 or by visiting the website at <a href="https://www.op-f.org">www.op-f.org</a>.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### **NOTE 16 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.50% and 24.00% of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts, one account is for health care benefits under an Internal Revenue Code Section 115 trust and the other account is for Medicare Part B reimbursements administered as an Internal Revenue Code Section 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan into the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contributions allocated to health care was .5% of covered payroll from January 1, 2017 thru December 31, 2017. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that the pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F which were allocated to fund post-employment healthcare benefits for police officers for the years ended December 31, 2017, 2016 and 2015 were \$2,922, \$3,031 and \$2,712, respectively. 100% has been contributed for 2016 and 2015. 95.44% has been contributed for police for 2017. The remaining 2017 post-employment health care benefits liability has been reported as intergovernmental payable on the basic financial statements.

#### **NOTE 17 - CONTINGENT LIABILITIES**

## A. Litigation

The City is not party to any legal proceedings.

#### **B.** Federal and State Grants

The City participates in several federally assisted programs. These programs are subject to financial and compliance audits by the grantor or their representative. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### NOTE 18 - JOINTLY GOVERNED ORGANIZATIONS

#### A. Community Action Program Corporation of Washington-Morgan Counties, Ohio

The Community Action Program Corporation of Washington-Morgan Counties, Ohio, is operated as a nonprofit organization formed to provide various programs in Washington and Morgan Counties. Currently, the Corporation administers the Family Service and Outreach Program; the Community Action Bus Line (CABL); the Child Development Program; the Senior Nutrition Program; Women, Infants and Childrens' Supplemental Nutrition Program; the Home Weatherization Assistance and Energy Program; the Job Training and Partnership Act Program; Housing and Urban Development Section 8 Existing Housing Voucher/Certificate Program; and various other state and federal programs. The Corporation is the direct recipient of the federal and state monies. The Corporation is governed by a fifteen member council. The council is composed of the Mayor of the City of Marietta, the Mayor of the City of Belpre, two commissioners from Washington County, one Commissioner from Morgan County, five lower income representatives, and five private sector representatives from Washington and Morgan Counties selected by outreach workers. Currently, the Corporation, by contract with the City of Belpre and Washington and Morgan Counties, provides administrative services to these governments in specific programs. During 2017, the Corporation did not receive any administrative fees from the City. These fees were received by the Corporation directly from the granting agencies. The continued existence of the Corporation is not dependent on the City's continued participation and the City does not have an equity interest in the Corporation.

#### B. Wood, Washington, and Wirt Planning Commission

The Wood, Washington, and Wirt Planning Commission was created to fulfill the requirements governing urban transportation planning under the Federal Highway Administration and Urban Mass Transportation Administration program regulations in Wood, Washington, and Wirt Counties. The Commission was formed pursuant to West Virginia Code Sections and Ohio Revised Code Section 713.30 and serves as a form of a regional planning commission. The Commission is composed of representatives from county and city governments and a cross section of members from the community appointed by the governmental units. Currently, the Commission has eight governmental representatives including the Mayor of the City of Belpre. Revenues are derived from Federal Highway and Federal Transportation Administration Grants distributed by the States of Ohio and West Virginia. Local governments contribute a ten percent local match. During 2017, the City of Belpre contributed \$1,707. The continued existence of the Commission is not dependent on the City's continued participation and the City does not have an equity interest in the Commission.

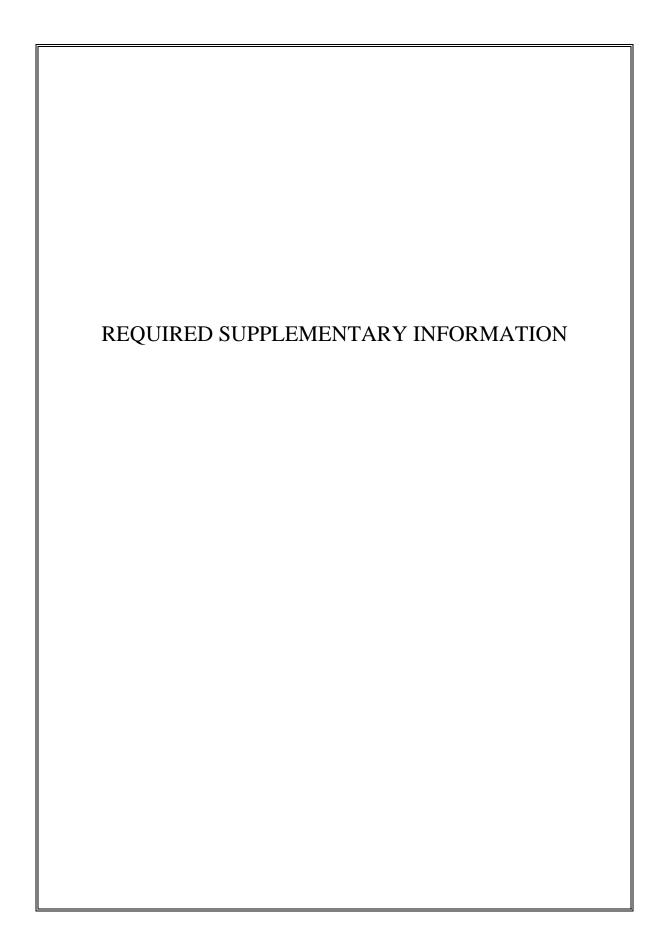
#### C. Regional Income Tax Agency (RITA)

In 1971, 38 municipalities joined together to organize a Regional Council of Governments (RCOG) under the authority of Chapter 167 of the Ohio Revised Code to administer tax collection and enforcement concerns facing the cities and villages. The purpose of the RCOG is to foster cooperation between the municipalities through sharing facilities for their common benefit. This includes the establishment of a central collection facility for the purpose of administering the income tax laws of the various municipal corporations who are members of the RCOG and for the purpose of collecting income taxes on behalf of each member municipality, doing all things allowed by law to accomplish such purpose. The first official act of the RCOG was to form RITA. Today RITA serves as the income tax collection agency for 279 municipalities throughout the State of Ohio. The City began using RITA for its income tax collection effective January 1, 2012.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

# NOTE 18 - JOINTLY GOVERNED ORGANIZATIONS- (Continued)

Each member municipality appoints its own delegate to the RCOG, including electing members to the RITA Board of Trustees. Regardless of the population or tax collections of member municipalities, each member of the RCOG has an equal say in the operations of RITA.



# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

# LAST FOUR YEARS (SEE ACCOUNTANT'S COMPILATION REPORT)

	2017		2016		2015		2014	
Traditional Plan:					 			
City's proportion of the net pension liability		0.010217%		0.010255%	0.010707%		0.010707%	
City's proportionate share of the net pension liability	\$	2,320,107	\$	1,776,295	\$ 1,291,384	\$	1,262,216	
City's covered payroll	\$	1,255,750	\$	1,261,683	\$ 1,278,467	\$	1,230,738	
City's proportionate share of the net pension liability as a percentage of its covered payroll		184.76%		140.79%	101.01%		102.56%	
Plan fiduciary net position as a percentage of the total pension liability		77.25%		81.08%	86.45%		86.36%	

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

# LAST FOUR YEARS (SEE ACCOUNTANT'S COMPILATION REPORT)

		2017		2016		2015		2014
City's proportion of the net pension liability	0.02536800%		0.02275700%		0.02356720%		0.02356720%	
City's proportionate share of the net pension liability	\$	1,606,792	\$	1,463,968	\$	1,220,879	\$	1,147,797
City's covered payroll	\$	590,342	\$	528,095	\$	521,263	\$	517,904
City's proportionate share of the net pension liability as a percentage of its covered payroll		272.18%		277.22%		234.22%		221.62%
Plan fiduciary net position as a percentage of the total pension liability		68.36%		66.77%		72.20%		73.00%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

# LAST TEN YEARS (SEE ACCOUNTANT'S COMPILATION REPORT)

	 2017	 2016	2015		2014	
Traditional Plan:						
Contractually required contribution	\$ 168,706	\$ 150,690	\$	151,402	\$	153,416
Contributions in relation to the contractually required contribution	 (168,706)	 (150,690)		(151,402)		(153,416)
Contribution deficiency (excess)	\$ 	\$ 	\$		\$	
City's covered payroll	\$ 1,297,738	\$ 1,255,750	\$	1,261,683	\$	1,278,467
Contributions as a percentage of covered payroll	13.00%	12.00%		12.00%		12.00%

 2013	 2012	 2011	2010		2009		2008	
\$ 159,996	\$ 121,533	\$ 118,382	\$	80,212	\$	85,014	\$	60,688
(159,996)	(121,533)	(118,382)		(80,212)		(85,014)		(60,688)
\$ 	\$ 	\$ 	\$		\$		\$	
\$ 1,230,738	\$ 1,215,330	\$ 1,183,820	\$	899,574	\$	1,046,326	\$	866,971
13.00%	10.00%	10.00%		8.92%		8.13%		7.00%

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

# LAST TEN YEARS (SEE ACCOUNTANT'S COMPILATION REPORT)

	2017			2016	2015		2014	
Police:								
Contractually required contribution	\$	111,051	\$	112,165	\$	100,338	\$	99,040
Contributions in relation to the contractually required contribution		(111,051)		(112,165)		(100,338)		(99,040)
Contribution deficiency (excess)	\$		\$	<u>-</u>	\$	<u>-</u>	\$	
City's covered payroll	\$	584,479	\$	590,342	\$	528,095	\$	521,263
Contributions as a percentage of covered payroll		19.00%		19.00%		19.00%		19.00%
Fire:								
Contractually required contribution	\$	-	\$	-	\$	-	\$	-
Contributions in relation to the contractually required contribution		<u>-</u>						
Contribution deficiency (excess)	\$		\$		\$		\$	
City's covered payroll	\$	-	\$	-	\$	-	\$	-
Contributions as a percentage of covered payroll		0.00%		0.00%		0.00%		0.00%

2013	 2012	 2011	2010		0 2009		2008	
\$ 79,982	\$ 61,054	\$ 54,550	\$	70,101	\$	76,428	\$	74,518
 (79,982)	 (61,054)	 (54,550)		(70,101)		(76,428)		(74,518)
\$ 	\$ 	\$ 	\$		\$		\$	
\$ 503,559	\$ 478,855	\$ 427,843	\$	549,812	\$	599,435	\$	584,455
15.88%	12.75%	12.75%		12.75%		12.75%		12.75%
\$ 2,902	\$ 5,708	\$ 5,579	\$	5,427	\$	6,457	\$	7,154
 (2,902)	 (5,708)	 (5,579)		(5,427)		(6,457)		(7,154)
\$ 	\$ 	\$ -	\$		\$		\$	
\$ 14,237	\$ 33,090	\$ 32,342	\$	31,461	\$	37,432	\$	41,472
20.38%	17.25%	17.25%		17.25%		17.25%		17.25%

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2017 (SEE ACCOUNTANT'S COMPILATION REPORT)

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2017.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%.

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2017.

*Changes in assumptions*: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. See the notes to the basic financial statements for the methods and assumptions in this calculation.